| 113TH CONGRESS 1ST SESSION S. |
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| To amend the Federal Food, Drug, and Cosmetic Act with respect to human drug compounding and drug supply chain security, and for other purposes. |
| IN THE SENATE OF THE UNITED STATES |
| introduced the following bill; which was read twice and referred to the Committee on |
| |

A BILL

To amend the Federal Food, Drug, and Cosmetic Act with respect to human drug compounding and drug supply chain security, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Drug Quality and Se-
- 5 curity Act".
- 6 SEC. 2. REFERENCES IN ACT; TABLE OF CONTENTS.
- 7 (a) References in Act.—Except as otherwise spec-
- 8 ified, amendments made by this Act to a section or other
- 9 provision of law are amendments to such section or other

- 1 provision of the Federal Food, Drug, and Cosmetic Act
- 2 (21 U.S.C. 301 et seq.).
- 3 (b) Table of Contents.—The table of contents of

4 this Act is as follows:

- Sec. 1. Short title.
- Sec. 2. References in Act; table of contents.

TITLE I—DRUG COMPOUNDING

- Sec. 101. Short title.
- Sec. 102. Outsourcing facilities.
- Sec. 103. Penalties.
- Sec. 104. Regulations.
- Sec. 105. Enhanced communication.
- Sec. 106. Severability.
- Sec. 107. GAO study.

TITLE II—DRUG SUPPLY CHAIN SECURITY

- Sec. 201. Short title.
- Sec. 202. Pharmaceutical distribution supply chain.
- Sec. 203. Enhanced drug distribution security.
- Sec. 204. National standards for prescription drug wholesale distributors.
- Sec. 205. National standards for third-party logistics providers; uniform national policy.
- Sec. 206. Penalties.
- Sec. 207. Conforming amendment.
- Sec. 208. Savings clause.

5 TITLE I—DRUG COMPOUNDING

- 6 SEC. 101. SHORT TITLE.
- 7 This Act may be cited as the "Compounding Quality
- 8 Act".
- 9 SEC. 102. OUTSOURCING FACILITIES.
- 10 (a) IN GENERAL.—Subchapter A of chapter V (21
- 11 U.S.C. 351 et seg.) is amended—
- 12 (1) by redesignating section 503B as section
- 13 503C; and

| 1 | (2) by inserting after section 503A the fol- |
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| 2 | lowing new section: |
| 3 | "SEC. 503B. OUTSOURCING FACILITIES. |
| 4 | "(a) In General.—Sections 502(f)(1), 505, and 582 |
| 5 | shall not apply to a drug compounded by or under the |
| 6 | direct supervision of a licensed pharmacist in an outsourc- |
| 7 | ing facility if each of the following conditions is met: |
| 8 | "(1) REGISTRATION AND REPORTING.—The |
| 9 | drug is compounded in an outsourcing facility that |
| 10 | is in compliance with the registration and reporting |
| 11 | requirements of subsection (b). |
| 12 | "(2) Bulk drug substances.—The drug is |
| 13 | compounded in an outsourcing facility that does not |
| 14 | compound using bulk drug substances (as defined in |
| 15 | section 207.3(a)(4) of title 21, Code of Federal Reg- |
| 16 | ulations (or any successor regulation)) unless — |
| 17 | "(A)(i) the bulk drug substance appears on |
| 18 | a list established by the Secretary identifying |
| 19 | bulk substances for which there is a clinical |
| 20 | need, by— |
| 21 | "(I) publishing a notice in the Federal |
| 22 | Register proposing bulk substances to be |
| 23 | included on the list, including the rationale |
| 24 | for such proposal; |

| 1 | "(II) providing a period of not less |
|----|--|
| 2 | than 60 calendar days for comment on the |
| 3 | notice; and |
| 4 | "(III) publishing a notice in the Fed- |
| 5 | eral Register designating bulk substances |
| 6 | for inclusion on the list; or |
| 7 | "(ii) the drug compounded from such bulk |
| 8 | drug substance appears on the drug shortage |
| 9 | list in effect under section 506E at the time of |
| 10 | compounding, distribution, and dispensing; |
| 11 | "(B) if an applicable monograph exists |
| 12 | under the United States Pharmacopoeia, the |
| 13 | National Formulary, or another compendium or |
| 14 | pharmacopeia recognized by the Secretary for |
| 15 | purposes of this paragraph, the bulk drug sub- |
| 16 | stances each comply with the monograph; |
| 17 | "(C) the bulk drug substances are each |
| 18 | manufactured by an establishment that is reg- |
| 19 | istered under section 510 (including a foreign |
| 20 | establishment that is registered under section |
| 21 | 510(i)); and |
| 22 | "(D) the bulk drug substances are each ac- |
| 23 | companied by a valid certificate of analysis. |
| 24 | "(3) Ingredients (other than bulk drug |
| 25 | SUBSTANCES).—If any ingredients (other than bulk |

| 1 | drug substances) are used in compounding the drug, |
|----|--|
| 2 | such ingredients comply with the standards of the |
| 3 | applicable United States Pharmacopoeia or National |
| 4 | Formulary monograph, if such monograph exists, or |
| 5 | of another compendium or pharmacopeia recognized |
| 6 | by the Secretary for purposes of this paragraph. |
| 7 | "(4) Drugs withdrawn or removed be- |
| 8 | CAUSE UNSAFE OR NOT EFFECTIVE.—The drug does |
| 9 | not appear on a list published by the Secretary of |
| 10 | drugs that have been withdrawn or removed from |
| 11 | the market because such drugs or components of |
| 12 | such drugs have been found to be unsafe or not ef- |
| 13 | fective. |
| 14 | "(5) Essentially a copy of a marketed |
| 15 | AND APPROVED DRUG.—The drug is not essentially |
| 16 | a copy of one or more marketed and approved drugs. |
| 17 | "(6) Drugs presenting demonstrable dif- |
| 18 | FIGULTIES FOR COMPOUNDING.—The drug— |
| 19 | "(A) is not identified (directly or as part |
| 20 | of a category of drugs) on a list published by |
| 21 | the Secretary of drugs or categories of drugs |
| 22 | that present demonstrable difficulties for |
| 23 | compounding that are reasonably likely to lead |
| 24 | to an adverse effect on the safety or effective- |
| 25 | ness of the drug or category of drugs, taking |

| 1 | into account the risks and benefits to patients; |
|----|--|
| 2 | OP |
| 3 | "(B) is compounded in accordance with all |
| 4 | applicable conditions identified on the list de- |
| 5 | scribed in subparagraph (A) as conditions that |
| 6 | are necessary to prevent the drug or category of |
| 7 | drugs from presenting the demonstrable dif- |
| 8 | ficulties described in subparagraph (A). |
| 9 | "(7) Elements to assure safe use.—In the |
| 10 | case of a drug that is compounded from a drug that |
| 11 | is the subject of a risk evaluation and mitigation |
| 12 | strategy approved with elements to assure safe use |
| 13 | pursuant to section 505–1, or from a bulk drug sub- |
| 14 | stance that is a component of such drug, the out- |
| 15 | sourcing facility demonstrates to the Secretary prior |
| 16 | to beginning compounding that such pharmacist or |
| 17 | physician will utilize controls comparable to the con- |
| 18 | trols applicable under the relevant risk evaluation |
| 19 | and mitigation strategy. |
| 20 | "(8) Prohibition on wholesaling.—The |
| 21 | drug will not be sold or transferred by an entity |
| 22 | other than the outsourcing facility that compounded |
| 23 | such drug. This paragraph does not prohibit admin- |
| 24 | istration of a drug in a health care setting or dis- |
| | |

| 1 | pensing a drug pursuant to a prescription executed |
|----|---|
| 2 | in accordance with section $503(b)(1)$. |
| 3 | "(9) Fees.—The drug is compounded in an |
| 4 | outsourcing facility that has paid all fees owed by |
| 5 | such facility pursuant to section 744K. |
| 6 | "(10) Labeling of drugs.— |
| 7 | "(A) Label.—The label of the drug shall |
| 8 | include— |
| 9 | "(i) the statement 'This is a com- |
| 10 | pounded drug.' or a reasonable comparable |
| 11 | alternative statement (as specified by the |
| 12 | Secretary) that prominently identifies the |
| 13 | drug as a compounded drug; |
| 14 | "(ii) the name, address, and phone |
| 15 | number of the applicable outsourcing facil- |
| 16 | ity; and |
| 17 | "(iii) with respect to the drug— |
| 18 | "(I) the lot or batch number; |
| 19 | ((II) the established name of the |
| 20 | drug; |
| 21 | "(III) the dosage form and |
| 22 | strength; |
| 23 | "(IV) the statement of quantity |
| 24 | or volume, as appropriate; |

| 1 | "(V) the date that the drug was |
|----|--|
| 2 | compounded; |
| 3 | "(VI) the expiration date; |
| 4 | "(VII) storage and handling in- |
| 5 | structions; |
| 6 | "(VIII) the National Drug Code |
| 7 | number, if available; |
| 8 | "(IX) the statement 'Not for re- |
| 9 | sale', and, if the drug is dispensed or |
| 10 | distributed other than pursuant to a |
| 11 | prescription for an individual identi- |
| 12 | fied patient, the statement 'Office Use |
| 13 | Only'; and |
| 14 | "(X) subject to subparagraph |
| 15 | (B)(i), a list of active and inactive in- |
| 16 | gredients, identified by established |
| 17 | name and the quantity or proportion |
| 18 | of each ingredient. |
| 19 | "(B) Container .—The container from |
| 20 | which the individual units of the drug are re- |
| 21 | moved for dispensing or for administration |
| 22 | (such as a plastic bag containing individual |
| 23 | product syringes) shall include— |
| | |

| 1 | "(1) the information described under |
|----|--|
| 2 | subparagraph (A)(iii)(X), if there is not |
| 3 | space on the label for such information; |
| 4 | "(ii) the following information to fa- |
| 5 | cilitate adverse event reporting: |
| 6 | www.fda.gov/medwatch and 1-800-FDA- |
| 7 | 1088 (or any successor Internet Web site |
| 8 | or phone number); and |
| 9 | "(iii) directions for use, including, as |
| 10 | appropriate, dosage and administration. |
| 11 | "(C) Additional information.—The |
| 12 | label and labeling of the drug shall include any |
| 13 | other information as determined necessary and |
| 14 | specified in regulations promulgated by the Sec- |
| 15 | retary. |
| 16 | "(b) REGISTRATION OF OUTSOURCING FACILITIES |
| 17 | AND REPORTING OF DRUGS.— |
| 18 | "(1) Registration of outsourcing facili- |
| 19 | TIES.— |
| 20 | "(A) Annual registration.—Upon |
| 21 | electing to become an outsourcing facility, and |
| 22 | during the period beginning on October 1 and |
| 23 | ending on December 31 of each year thereafter, |
| 24 | each outsourcing facility— |

| 1 | "(1) shall register with the Secretary |
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| 2 | its name, place of business, and unique fa- |
| 3 | cility identifier (which shall conform to the |
| 4 | requirements for the unique facility identi- |
| 5 | fier established under section 510), and a |
| 6 | point of contact email address; and |
| 7 | "(ii) shall indicate whether the out- |
| 8 | sourcing facility intends to compound a |
| 9 | drug that appears on the list in effect |
| 10 | under section 506E during the subsequent |
| 11 | calendar year. |
| 12 | "(B) Availability of registration for |
| 13 | INSPECTION; LIST.— |
| 14 | "(i) Registrations.—The Secretary |
| 15 | shall make available for inspection, to any |
| 16 | person so requesting, any registration filed |
| 17 | pursuant to this paragraph. |
| 18 | "(ii) List.—The Secretary shall make |
| 19 | available on the public Internet Web site of |
| 20 | the Food and Drug Administration a list |
| 21 | of the name of each facility registered |
| 22 | under this subsection as an outsourcing fa- |
| 23 | cility, the State in which each such facility |
| 24 | is located, whether the facility compounds |
| 25 | from bulk drug substances, and whether |

| 1 | any such compounding from bulk drug |
|----|---|
| 2 | substances is for sterile or nonsterile |
| 3 | drugs. |
| 4 | "(2) Drug reporting by outsourcing fa- |
| 5 | CILITIES.— |
| 6 | "(A) In General.—Upon initially reg- |
| 7 | istering as an outsourcing facility, once during |
| 8 | the month of June of each year, and once dur- |
| 9 | ing the month of December of each year, each |
| 10 | outsourcing facility that registers with the Sec- |
| 11 | retary under paragraph (1) shall submit to the |
| 12 | Secretary a report— |
| 13 | "(i) identifying the drugs compounded |
| 14 | by such outsourcing facility during the pre- |
| 15 | vious 6-month period; and |
| 16 | "(ii) with respect to each drug identi- |
| 17 | fied under clause (i), providing the active |
| 18 | ingredient, the source of such active ingre- |
| 19 | dient, the National Drug Code number of |
| 20 | the source drug or bulk active ingredient, |
| 21 | if available, the strength of the active in- |
| 22 | gredient per unit, the dosage form and |
| 23 | route of administration, the package de- |
| 24 | scription, the number of individual units |

| 1 | produced, and the National Drug Code |
|----|---|
| 2 | number of the final product, if assigned. |
| 3 | "(B) FORM.—Each report under subpara- |
| 4 | graph (A) shall be prepared in such form and |
| 5 | manner as the Secretary may prescribe by regu- |
| 6 | lation or guidance. |
| 7 | "(C) Confidentiality.—Reports sub- |
| 8 | mitted under this paragraph shall be exempt |
| 9 | from inspection under paragraph (1)(B)(i), un- |
| 10 | less the Secretary finds that such an exemption |
| 11 | would be inconsistent with the protection of the |
| 12 | public health. |
| 13 | "(3) Electronic registration and report- |
| 14 | ING.—Registrations and drug reporting under this |
| 15 | subsection (including the submission of updated in- |
| 16 | formation) shall be submitted to the Secretary by |
| 17 | electronic means unless the Secretary grants a re- |
| 18 | quest for waiver of such requirement because use of |
| 19 | electronic means is not reasonable for the person re- |
| 20 | questing waiver. |
| 21 | "(4) RISK-BASED INSPECTION FREQUENCY.— |
| 22 | "(A) In General.—Outsourcing facili- |
| 23 | ties— |
| 24 | "(i) shall be subject to inspection pur- |
| 25 | suant to section 704; and |

| 1 | "(ii) shall not be eligible for the ex- |
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| 2 | emption under section 704(a)(2)(A). |
| 3 | "(B) RISK-BASED SCHEDULE.—The Sec- |
| 4 | retary, acting through one or more officers or |
| 5 | employees duly designated by the Secretary, |
| 6 | shall inspect outsourcing facilities in accordance |
| 7 | with a risk-based schedule established by the |
| 8 | Secretary. |
| 9 | "(C) RISK FACTORS.—In establishing the |
| 10 | risk-based schedule, the Secretary shall inspect |
| 11 | outsourcing facilities according to the known |
| 12 | safety risks of such outsourcing facilities, which |
| 13 | shall be based on the following factors: |
| 14 | "(i) The compliance history of the |
| 15 | outsourcing facility. |
| 16 | "(ii) The record, history, and nature |
| 17 | of recalls linked to the outsourcing facility. |
| 18 | "(iii) The inherent risk of the drugs |
| 19 | compounded at the outsourcing facility. |
| 20 | "(iv) The inspection frequency and |
| 21 | history of the outsourcing facility, includ- |
| 22 | ing whether the outsourcing facility has |
| 23 | been inspected pursuant to section 704 |
| 24 | within the last 4 years. |

| has registered under this paragraph as an |
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| entity that intends to compound a drug |
| that appears on the list in effect under sec- |
| tion 506E. |
| "(vi) Any other criteria deemed nec- |
| essary and appropriate by the Secretary |
| for purposes of allocating inspection re- |
| sources. |
| "(5) Adverse event reporting.—Outsourc- |
| ing facilities shall submit adverse event reports to |
| the Secretary in accordance with the content and |
| format requirements established through guidance or |
| regulation under section 310.305 of title 21, Code of |
| Federal Regulations (or any successor regulations). |
| "(c) Definitions.—In this section: |
| "(1) The term 'compounding' includes the com- |
| bining, admixing, mixing, diluting, pooling, reconsti- |
| tuting, or otherwise altering of a marketed and ap- |
| proved drug or bulk drugs substance to create a |
| drug. |
| "(2) The term 'essentially a copy of a marketed |
| and approved drug' means— |
| "(A) a drug that is identical or nearly |
| identical to a marketed and approved drug, or |
| |

1 a marketed drug not subject to section 503(b) 2 and not subject to approval in an application 3 submitted under section 505, unless, in the case 4 of a marketed and approved drug, the drug ap-5 pears on the drug shortage list in effect under 6 section 506E at the time of compounding, dis-7 tribution, and dispensing; or 8 "(B) a drug, a component of which is a 9 bulk drug substance that is a component of a 10 marketed and approved drug or a marketed 11 drug that is not subject to section 503(b) and 12 not subject to approval in an application sub-13 mitted under section 505, unless there is a 14 change, made for an identified individual pa-15 tient, which produces for that patient a clinical 16 difference, as determined by the prescribing 17 practitioner, between the compounded drug and 18 the comparable marketed and approved drug. 19 "(3) The term 'marketed and approved drug' 20 means a drug that is approved under section 505 21 and is currently marketed by the person that holds 22 the approved application. 23 "(4) The term 'outsourcing facility' means a fa-24 cility at one geographic location or address— 25 "(A) that—

| 1 | "(1) is engaged in the compounding of |
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| 2 | sterile drug; and |
| 3 | "(ii) complies with all of the require- |
| 4 | ments of this section; |
| 5 | "(B) that may or may not be a licensed |
| 6 | pharmacy and may or may not obtain prescrip- |
| 7 | tions for identified individual patients; and |
| 8 | "(C) in which all drugs compounded in |
| 9 | such facility are compounded in compliance |
| 10 | with this section. |
| 11 | "(5) The term 'sterile drug' means a drug that |
| 12 | is intended for parenteral administration, an oph- |
| 13 | thalmic or oral inhalation drug in aqueous format |
| 14 | or required to be sterile under Federal or State |
| 15 | law.". |
| 16 | "(d) Obligation to Pay Fees.—Payment of the fee |
| 17 | under section 744K, as described in subsection (a)(9) |
| 18 | shall not relieve an outsourcing facility that is licensed as |
| 19 | a pharmacy in any State that requires pharmacy licensing |
| 20 | fees of its obligation to pay such State fees.". |
| 21 | (b) FEES.—Subchapter C of chapter VII (21 U.S.C. |
| 22 | 379f et seq.) is amended by adding at the end the fol- |
| 23 | lowing: |
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| | 17 |
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| 1 | "PART 9—FEES RELATING TO OUTSOURCING |
| 2 | FACILITIES |
| 3 | "SEC. 744J. DEFINITIONS. |
| 4 | "In this part: |
| 5 | "(1) The term 'affiliate' has the meaning given |
| 6 | such term in section 735(11). |
| 7 | "(2) The term 'gross annual sales' means the |
| 8 | total worldwide gross annual sales, in United States |
| 9 | dollars, for an outsourcing facility, including the |
| 10 | sales of all the affiliates of the outsourcing facility. |
| 11 | "(3) The term 'outsourcing facility' has the |
| 12 | meaning given to such term in section $503B(c)(5)$. |
| 13 | "(4) The term 'reinspection' means, with re- |
| 14 | spect to an outsourcing facility, 1 or more inspec- |
| 15 | tions conducted under section 704 subsequent to an |
| 16 | inspection conducted under such provision which |
| 17 | identified noncompliance materially related to an ap- |
| 18 | plicable requirement of this Act, specifically to deter- |
| 19 | mine whether compliance has been achieved to the |
| 20 | Secretary's satisfaction. |
| 21 | "SEC. 744K. AUTHORITY TO ASSESS AND USE OUTSOURC- |
| 22 | ING FACILITY FEES. |
| 23 | "(a) Establishment and Reinspection Fees.— |

"(1) In general.—For fiscal year 2015 and each subsequent fiscal year, the Secretary shall, in accordance with this subsection, assess and collect—

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| 1 | "(A) an annual establishment fee from |
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| 2 | each outsourcing facility; and |
| 3 | "(B) a reinspection fee from each out- |
| 4 | sourcing facility subject to a reinspection in |
| 5 | such fiscal year. |
| 6 | "(2) Multiple reinspections.—An outsourc- |
| 7 | ing facility subject to multiple reinspections in a fis- |
| 8 | cal year shall be subject to a reinspection fee for |
| 9 | each reinspection. |
| 10 | "(b) Establishment and Reinspection Fee Set- |
| 11 | TING.—The Secretary shall— |
| 12 | "(1) establish the amount of the establishment |
| 13 | fee and reinspection fee to be collected under this |
| 14 | section for each fiscal year based on the method- |
| 15 | ology described in subsection (c); and |
| 16 | "(2) publish such fee amounts in a Federal |
| 17 | Register notice not later than 60 calendar days be- |
| 18 | fore the start of each such year. |
| 19 | "(c) Amount of Establishment Fee and Rein- |
| 20 | SPECTION FEE.— |
| 21 | "(1) In general.—For each outsourcing facil- |
| 22 | ity in a fiscal year— |
| 23 | "(A) except as provided in paragraph (4), |
| 24 | the amount of the annual establishment fee |

| 1 | under subsection (b) shall be equal to the sum |
|----|--|
| 2 | of— |
| 3 | "(i) \$15,000, multiplied by the infla- |
| 4 | tion adjustment factor described in para- |
| 5 | graph (2); plus |
| 6 | "(ii) the small business adjustment |
| 7 | factor described in paragraph (3); and |
| 8 | "(B) the amount of any reinspection fee (if |
| 9 | applicable) under subsection (b) shall be equal |
| 10 | to \$15,000, multiplied by the inflation adjust- |
| 11 | ment factor described in paragraph (2). |
| 12 | "(2) Inflation adjustment factor.— |
| 13 | "(A) In general.—For fiscal year 2015 |
| 14 | and subsequent fiscal years, the fee amounts es- |
| 15 | tablished in paragraph (1) shall be adjusted by |
| 16 | the Secretary by notice, published in the Fed- |
| 17 | eral Register, for a fiscal year by the amount |
| 18 | equal to the sum of— |
| 19 | "(i) 1; |
| 20 | "(ii) the average annual percent |
| 21 | change in the cost, per full-time equivalent |
| 22 | position of the Food and Drug Administra- |
| 23 | tion, of all personnel compensation and |
| 24 | benefits paid with respect to such positions |
| 25 | for the first 3 years of the preceding 4 fis- |

| 1 | cal years, multiplied by the proportion of |
|----|--|
| 2 | personnel compensation and benefits costs |
| 3 | to total costs of an average full-time equiv- |
| 4 | alent position of the Food and Drug Ad- |
| 5 | ministration for the first 3 years of the |
| 6 | preceding 4 fiscal years; plus |
| 7 | "(iii) the average annual percent |
| 8 | change that occurred in the Consumer |
| 9 | Price Index for urban consumers (U.S. |
| 10 | City Average; Not Seasonally Adjusted; Al |
| 11 | items; Annual Index) for the first 3 years |
| 12 | of the preceding 4 years of available data |
| 13 | multiplied by the proportion of all costs |
| 14 | other than personnel compensation and |
| 15 | benefits costs to total costs of an average |
| 16 | full-time equivalent position of the Food |
| 17 | and Drug Administration for the first 3 |
| 18 | years of the preceding 4 fiscal years. |
| 19 | "(B) Compounded Basis.—The adjust- |
| 20 | ment made each fiscal year under subparagraph |
| 21 | (A) shall be added on a compounded basis to |
| 22 | the sum of all adjustments made each fiscal |
| 23 | year after fiscal year 2014 under subparagraph |
| 24 | (A). |

| 1 | "(3) Small business adjustment factor.— |
|----|--|
| 2 | The small business adjustment factor described in |
| 3 | this paragraph shall be an amount established by |
| 4 | the Secretary for each fiscal year based on the Sec- |
| 5 | retary's estimate of— |
| 6 | "(A) the number of small businesses that |
| 7 | will pay a reduced establishment fee for such |
| 8 | fiscal year; and |
| 9 | "(B) the adjustment to the establishment |
| 10 | fee necessary to achieve total fees equaling the |
| 11 | total fees that the Secretary would have col- |
| 12 | lected if no entity qualified for the small busi- |
| 13 | ness exception in paragraph (4). |
| 14 | "(4) Exception for small businesses.— |
| 15 | "(A) IN GENERAL.—In the case of an out- |
| 16 | sourcing facility with gross annual sales of |
| 17 | \$1,000,000 or less in the 12 months ending |
| 18 | April 1 of the fiscal year immediately preceding |
| 19 | the fiscal year in which the fees under this sec- |
| 20 | tion are assessed, the amount of the establish- |
| 21 | ment fee under subsection (b) for a fiscal year |
| 22 | shall be equal to $1/3\$ of the amount calculated |
| 23 | under paragraph $(1)(A)(i)$ for such fiscal year. |
| 24 | "(B) APPLICATION.—To qualify for the ex- |
| 25 | ception under this paragraph, a small business |

| 1 | shall submit to the Secretary a written request |
|----|--|
| 2 | for such exception, in a format specified by the |
| 3 | Secretary in guidance, certifying its gross an- |
| 4 | nual sales for the 12 months ending April 1 of |
| 5 | the fiscal year immediately preceding the fiscal |
| 6 | year in which fees under this subsection are as- |
| 7 | sessed. Any such application shall be submitted |
| 8 | to the Secretary not later than April 30 of such |
| 9 | immediately preceding fiscal year. |
| 10 | "(5) Crediting of fees.—In establishing the |
| 11 | small business adjustment factor under paragraph |
| 12 | (3) for a fiscal year, the Secretary shall— |
| 13 | "(A) provide for the crediting of fees from |
| 14 | the previous year to the next year if the Sec- |
| 15 | retary overestimated the amount of the small |
| 16 | business adjustment factor for such previous |
| 17 | fiscal year; and |
| 18 | "(B) consider the need to account for any |
| 19 | adjustment of fees and such other factors as |
| 20 | the Secretary determines appropriate. |
| 21 | "(d) Use of Fees.—The Secretary shall make all |
| 22 | of the fees collected pursuant to subparagraphs (A) and |
| 23 | (B) of subsection (a)(1) available solely to pay for the |
| 24 | costs of oversight of outsourcing facilities. |

"(e) Supplement Not Supplant.—Funds received 1 2 by the Secretary pursuant to this section shall be used 3 to supplement and not supplant any other Federal funds 4 available to carry out the activities described in this sec-5 tion. "(f) Crediting and Availability of Fees.—Fees 6 7 authorized under this section shall be collected and avail-8 able for obligation only to the extent and in the amount provided in advance in appropriations Acts. Such fees are 10 authorized to remain available until expended. Such sums as may be necessary may be transferred from the Food 11 12 and Drug Administration salaries and expenses appropriation account without fiscal year limitation to such appropriation account for salaries and expenses with such fiscal 14 15 year limitation. The sums transferred shall be available solely for the purpose of paying the costs of oversight of 16 17 outsourcing facilities. 18 "(g) Collection of Fees.— 19 "(1) Establishment fee.—An outsourcing 20 facility shall remit the establishment fee due under 21 this section in a fiscal year when submitting a reg-22 istration pursuant to section 503B(b) for such fiscal 23 year. 24 "(2) Reinspection fee.—The Secretary shall 25 specify in the Federal Register notice described in

1 subsection (b)(2) the manner in which reinspection 2 fees assessed under this section shall be collected 3 and the timeline for payment of such fees. Such a fee shall be collected after the Secretary has con-4 5 ducted a reinspection of the outsourcing facility in-6 volved. 7 "(3) Effect of failure to pay fees.— 8 "(A) REGISTRATION.—An outsourcing fa-9 cility shall not be considered registered under 10 section 503B(b) in a fiscal year until the date that the outsourcing facility remits the estab-12 lishment fee under this subsection for such fis-13 cal year. 14 "(B) MISBRANDING.—All drugs manufac-15 tured, prepared, propagated, compounded, or 16 processed by an outsourcing facility for which 17 any establishment fee or reinspection fee has 18 not been paid, as required by this section, shall 19 be deemed misbranded under section 502 until 20 the fees owed for such outsourcing facility under this section have been paid. 22

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"(4) Collection of unpaid fees.—In any case where the Secretary does not receive payment of a fee assessed under this section within 30 calendar days after it is due, such fee shall be treated

- 1 as a claim of the United States Government subject
- 2 to provisions of subchapter II of chapter 37 of title
- 3 31, United States Code.
- 4 "(h) Annual Report to Congress.—Not later
- 5 than 120 calendar days after each fiscal year in which fees
- 6 are assessed and collected under this section, the Sec-
- 7 retary shall submit a report to the Committee on Health,
- 8 Education, Labor, and Pensions of the Senate and the
- 9 Committee on Energy and Commerce of the House of
- 10 Representatives, to include a description of fees assessed
- 11 and collected for such year, a summary description of enti-
- 12 ties paying the fees, a description of the hiring and place-
- 13 ment of new staff, a description of the use of fee resources
- 14 to support inspecting outsourcing facilities, and the num-
- 15 ber of inspections and reinspections of such facilities per-
- 16 formed each year.
- 17 "(i) Authorization of Appropriations.—For fis-
- 18 cal year 2015 and each subsequent fiscal year, there is
- 19 authorized to be appropriated for fees under this section
- 20 an amount equivalent to the total amount of fees assessed
- 21 for such fiscal year under this section.".
- 22 SEC. 103. PENALTIES.
- 23 (a) Prohibited Acts.—Section 301 (21 U.S.C.
- 24 331) is amended by adding at the end the following:

- 1 "(ccc)(1) The resale of a compounded drug that is
- 2 labeled 'not for resale' in accordance with section 503B.
- 3 "(2) With respect to a drug to be compounded pursu-
- 4 ant to section 503A or 503B, the intentional falsification
- 5 of a prescription, as applicable.
- 6 "(3) The failure to report drugs or adverse events
- 7 by an entity that is registered in accordance with sub-
- 8 section (b) of section 503B.".
- 9 (b) MISBRANDED DRUGS.—Section 502 (21 U.S.C.
- 10 352) is amended by adding at the end the following:
- 11 "(bb) If the advertising or promotion of a com-
- 12 pounded drug is false or misleading in any particular.".
- 13 SEC. 104. REGULATIONS.
- 14 (a) Regulations.—In promulgating any regulations
- 15 to implement this title (and the amendments made by this
- 16 title), the Secretary of Health and Human Services
- 17 shall—
- 18 (1) issue a notice of proposed rulemaking that
- includes the proposed regulation;
- 20 (2) provide a period of not less than 60 cal-
- 21 endar days for comments on the proposed regula-
- 22 tion; and
- 23 (3) publish the final regulation not more than
- 24 18 months following publication of the proposed rule

| 1 | and not less than 30 calendar days before the effec- |
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| 2 | tive date of such final regulation. |
| 3 | SEC. 105. ENHANCED COMMUNICATION. |
| 4 | (a) Submissions From State Boards of Phar- |
| 5 | MACY.—In a manner specified by the Secretary of Health |
| 6 | and Human Services (referred to in this section as the |
| 7 | "Secretary"), the Secretary shall receive submissions from |
| 8 | State boards of pharmacy— |
| 9 | (1) describing actions taken against |
| 10 | compounding pharmacies, as described in subsection |
| 11 | (b); or |
| 12 | (2) expressing concerns that a compounding |
| 13 | pharmacy may be acting contrary to one or more re- |
| 14 | quirements of 503A of the Federal Food, Drug, and |
| 15 | Cosmetic Act (21 U.S.C. 353a). |
| 16 | (b) Content of Submissions From State |
| 17 | BOARDS OF PHARMACY.—An action referred to in sub- |
| 18 | section (a)(1) is, with respect to a pharmacy that com- |
| 19 | pounds drugs, any of the following: |
| 20 | (1) The issuance of a warning letter, or the im- |
| 21 | position of sanctions or penalties, by a State for vio- |
| 22 | lations of a State's pharmacy regulations pertaining |
| 23 | to compounding. |
| 24 | (2) The suspension or revocation of a State- |
| 25 | issued pharmacy license or registration for violations |

| 1 | of a State's pharmacy regulations pertaining to |
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| 2 | compounding. |
| 3 | (3) The recall of a compounded drug due to |
| 4 | concerns relating to the quality or purity of such |
| 5 | drug. |
| 6 | (c) Consultation.—The Secretary shall implement |
| 7 | subsection (a) in consultation with the National Associa- |
| 8 | tion of Boards of Pharmacy. |
| 9 | (d) Notifying State Boards of Pharmacy.—The |
| 10 | Secretary shall immediately notify State boards of phar- |
| 11 | macy when— |
| 12 | (1) the Secretary receives a submission under |
| 13 | subsection $(a)(1)$; or |
| 14 | (2) the Secretary makes a determination that a |
| 15 | pharmacy is acting contrary to one or more require- |
| 16 | ments of section 503A of the Federal Food, Drug, |
| 17 | and Cosmetic Act. |
| 18 | SEC. 106. SEVERABILITY. |
| 19 | (a) In General.—Section 503A (21 U.S.C. 353a) |
| 20 | is amended — |
| 21 | (1) in subsection (a), in the matter preceding |
| 22 | paragraph (1), by striking "unsolicited"; |
| 23 | (2) by striking subsection (c); |
| 24 | (3) by redesignating subsections (d) through (f) |
| 25 | as subsections (c) through (e), respectively; and |

| 1 | (4) in subsection $(b)(1)(A)(i)(III)$, by striking |
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| 2 | "subsection (d)" and inserting "subsection (c)". |
| 3 | (b) SEVERABILITY.—If any provision of this Act (in- |
| 4 | cluding the amendments made by this Act) is declared un- |
| 5 | constitutional, or the applicability of this Act (including |
| 6 | the amendments made by this Act) to any person or cir- |
| 7 | cumstance is held invalid, the constitutionality of the re- |
| 8 | mainder of this Act (including the amendments made by |
| 9 | this Act) and the applicability thereof to other persons and |
| 10 | circumstances shall not be affected. |
| 11 | SEC. 107. GAO STUDY. |
| 12 | (a) STUDY.—Not later than 36 months after the date |
| 13 | of the enactment of this Act, the Comptroller General of |
| 14 | the United States shall submit to Congress a report on |
| 15 | pharmacy compounding and the adequacy of State and |
| 16 | Federal efforts to assure the safety of compounded drugs. |
| 17 | (b) CONTENTS.—The report required under this sec- |
| 18 | tion shall include— |
| 19 | (1) a review of pharmacy compounding in each |
| 20 | State, and the settings in which such compounding |
| 21 | occurs; |
| 22 | (2) a review of the State laws and policies gov- |
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| 23 | erning pharmacy compounding, including enforce- |

| 1 | (3) an assessment of the available tools to per- |
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| 2 | mit purchasers of compounded drugs to determine |
| 3 | the safety and quality of such drugs; |
| 4 | (4) an evaluation of the effectiveness of the |
| 5 | communication among States and between States |
| 6 | and the Food and Drug Administration regarding |
| 7 | compounding; and |
| 8 | (5) an evaluation of the Food and Drug Admin- |
| 9 | istration's implementation of sections 503A and |
| 10 | 503B of the Federal Food, Drug, and Cosmetic Act. |
| 11 | TITLE II—DRUG SUPPLY CHAIN |
| 12 | SECURITY |
| 13 | SEC. 201. SHORT TITLE. |
| 14 | This title may be cited as the "Drug Supply Chain |
| 15 | Security Act". |
| 16 | SEC. 202. PHARMACEUTICAL DISTRIBUTION SUPPLY |
| 17 | CHAIN. |
| 18 | Chapter V (21 U.S.C. 351 et seq.) is amended by |
| 19 | adding at the end the following: |
| 20 | "Subchapter H—Pharmaceutical Distribution |
| 21 | Supply Chain |
| 22 | "SEC. 581. DEFINITIONS. |
| 23 | "In this subchapter: |

| 1 | "(1) Affiliate.—The term 'affiliate' means a |
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| 2 | business entity that has a relationship with a second |
| 3 | business entity if, directly or indirectly— |
| 4 | "(A) one business entity controls, or has |
| 5 | the power to control, the other business entity; |
| 6 | or |
| 7 | "(B) a third party controls, or has the |
| 8 | power to control, both of the business entities. |
| 9 | "(2) Authorized.—The term 'authorized' |
| 10 | means— |
| 11 | "(A) in the case of a manufacturer or re- |
| 12 | packager, having a valid registration in accord- |
| 13 | ance with section 510; |
| 14 | "(B) in the case of a wholesale distributor, |
| 15 | having a valid license under State law or sec- |
| 16 | tion 583, in accordance with section 582(a)(6), |
| 17 | and complying with the licensure reporting re- |
| 18 | quirements under section 503(e), as amended |
| 19 | by the Drug Supply Chain Security Act; |
| 20 | "(C) in the case of a third-party logistics |
| 21 | provider, having a valid license under State law |
| 22 | or section 584(a)(1), in accordance with section |
| 23 | 582(a)(7), and complying with the licensure re- |
| 24 | porting requirements under section 584(b); and |
| | |

| 1 | "(D) in the case of a dispenser, having a |
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| 2 | valid license under State law. |
| 3 | "(3) DISPENSER.—The term 'dispenser'— |
| 4 | "(A) means a retail pharmacy, hospital |
| 5 | pharmacy, a group of chain pharmacies under |
| 6 | common ownership and control that do not act |
| 7 | as a wholesale distributor, or any other person |
| 8 | authorized by law to dispense or administer |
| 9 | prescription drugs, and the affiliated ware |
| 10 | houses or distribution centers of such entities |
| 11 | under common ownership and control that do |
| 12 | not act as a wholesale distributor; and |
| 13 | "(B) does not include a person who dis- |
| 14 | penses only products to be used in animals in |
| 15 | accordance with section 512(a)(5). |
| 16 | "(4) DISPOSITION.—The term 'disposition' |
| 17 | with respect to a product within the possession or |
| 18 | control of an entity, means the removal of such |
| 19 | product from the pharmaceutical distribution supply |
| 20 | chain, which may include disposal or return of the |
| 21 | product for disposal or other appropriate handling |
| 22 | and other actions, such as retaining a sample of the |
| 23 | product for further additional physical examination |
| 24 | or laboratory analysis of the product by a manufac- |
| 25 | turer or regulatory or law enforcement agency. |

| 1 | "(5) DISTRIBUTE OR DISTRIBUTION.—The |
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| 2 | term 'distribute' or 'distribution' means the sale, |
| 3 | purchase, trade, delivery, handling, storage, or re- |
| 4 | ceipt of a product, and does not include the dis- |
| 5 | pensing of a product pursuant to a prescription exe- |
| 6 | cuted in accordance with section 503(b)(1) or the |
| 7 | dispensing of a product approved under section |
| 8 | 512(b). |
| 9 | "(6) Exclusive distributor.—The term 'ex- |
| 10 | clusive distributor' means the wholesale distributor |
| 11 | that directly purchased the product from the manu- |
| 12 | facturer and is the sole distributor of that manufac- |
| 13 | turer's product to a subsequent repackager, whole- |
| 14 | sale distributor, or dispenser. |
| 15 | "(7) Homogeneous case.—The term 'homo- |
| 16 | geneous case' means a sealed case containing only |
| 17 | product that has a single National Drug Code num- |
| 18 | ber belonging to a single lot. |
| 19 | "(8) Illegitimate product.—The term 'ille- |
| 20 | gitimate product' means a product for which credible |
| 21 | evidence shows that the product— |
| 22 | "(A) is counterfeit, diverted, or stolen; |
| 23 | "(B) is intentionally adulterated such that |
| 24 | the product would result in serious adverse |
| 25 | health consequences or death to humans; |

| 1 | "(C) is the subject of a fraudulent trans- |
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| 2 | action; or |
| 3 | "(D) appears otherwise unfit for distribu- |
| 4 | tion such that the product would be reasonably |
| 5 | likely to result in serious adverse health con- |
| 6 | sequences or death to humans. |
| 7 | "(9) Licensed.—The term 'licensed' means— |
| 8 | "(A) in the case of a wholesale distributor, |
| 9 | having a valid license in accordance with section |
| 10 | 503(e) or section 582(a)(6), as applicable; |
| 11 | "(B) in the case of a third-party logistics |
| 12 | provider, having a valid license in accordance |
| 13 | with section 584(a) or section 582(a)(7), as ap- |
| 14 | plicable; and |
| 15 | "(C) in the case of a dispenser, having a |
| 16 | valid license under State law. |
| 17 | "(10) Manufacturer.—The term 'manufac- |
| 18 | turer' means, with respect to a product— |
| 19 | "(A) a person that holds an application ap- |
| 20 | proved under section 505 or a license issued |
| 21 | under section 351 of the Public Health Service |
| 22 | Act for such product, or if such product is not |
| 23 | the subject of an approved application or li- |
| 24 | cense, the person who manufactured the prod- |
| 25 | uct; |

| 1 | "(B) a co-licensed partner of the person |
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| 2 | described in subparagraph (A) that obtains the |
| 3 | product directly from a person described in this |
| 4 | subparagraph or subparagraph (A) or (C); or |
| 5 | "(C) an affiliate of a person described in |
| 6 | subparagraph (A) or (B) that receives the prod- |
| 7 | uct directly from a person described in this sub- |
| 8 | paragraph or subparagraph (A) or (B). |
| 9 | "(11) Package.— |
| 10 | "(A) IN GENERAL.—The term 'package |
| 11 | means the smallest individual saleable unit of |
| 12 | product for distribution by a manufacturer or |
| 13 | repackager that is intended by the manufac- |
| 14 | turer for ultimate sale to the dispenser of such |
| 15 | product. |
| 16 | "(B) Individual saleable unit.—For |
| 17 | purposes of this paragraph, an 'individual sale- |
| 18 | able unit' is the smallest container of product |
| 19 | introduced into commerce by the manufacturer |
| 20 | or repackager that is intended by the manufac- |
| 21 | turer or repackager for individual sale to a dis- |
| 22 | penser. |
| 23 | "(12) Prescription drug.—The term 'pre- |
| 24 | scription drug' means a drug for human use subject |
| 25 | to section $503(b)(1)$. |

"(13) Product.—The term 'product' means a

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prescription drug in a finished dosage form for administration to a patient without substantial further manufacturing (such as capsules, tablets, lyophilized products before reconstitution), but for purposes of section 582, does not include blood or blood components intended for transfusion, radioactive drugs or radioactive biological products (as defined in section 600.3(ee) of title 21, Code of Federal Regulations) that are regulated by the Nuclear Regulatory Commission or by a State pursuant to an agreement with such Commission under section 274 of the Atomic Energy Act of 1954 (42 U.S.C. 2021), imaging drugs, an intravenous product described in clause xiv, xv, or xvi of paragraph (24)(B), any medical gas (as defined in section 575), homeopathic drugs marketed in accordance with applicable guidance under this Act, or a drug compounded in compliance with section 503A or 503B. "(14) PRODUCT IDENTIFIER.—The term 'product identifier' means a standardized graphic that includes, in both human-readable form and on a machine-readable data carrier that conforms to the standards developed by a widely recognized international standards development organization, the

| 1 | standardized numerical identifier, lot number, and |
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| 2 | expiration date of the product. |
| 3 | "(15) Quarantine.—The term 'quarantine' |
| 4 | means the storage or identification of a product, to |
| 5 | prevent distribution or transfer of the product, in a |
| 6 | physically separate area clearly identified for such |
| 7 | use or through other procedures. |
| 8 | "(16) Repackager.—The term 'repackager' |
| 9 | means a person who owns or operates an establish- |
| 10 | ment that repacks and relabels a product or package |
| 11 | for— |
| 12 | "(A) further sale; or |
| 13 | "(B) distribution without a further trans- |
| 14 | action. |
| 15 | "(17) Return.—The term 'return' means pro- |
| 16 | viding product to the authorized immediate trading |
| 17 | partner from which such product was purchased or |
| 18 | received, or to a returns processor or reverse logis- |
| 19 | tics provider for handling of such product. |
| 20 | "(18) Returns processor or reverse lo- |
| 21 | GISTICS PROVIDER.—The term 'returns processor' or |
| 22 | 'reverse logistics provider' means a person who owns |
| 23 | or operates an establishment that dispositions or |
| 24 | otherwise processes saleable or nonsaleable product |
| 25 | received from an authorized trading partner such |

| 1 | that the product may be processed for credit to the |
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| 2 | purchaser, manufacturer, or seller or disposed of for |
| 3 | no further distribution. |
| 4 | "(19) Specific patient need.—The term |
| 5 | 'specific patient need' refers to the transfer of a |
| 6 | product from one pharmacy to another to fill a pre- |
| 7 | scription for an identified patient. Such term does |
| 8 | not include the transfer of a product from one phar- |
| 9 | macy to another for the purpose of increasing or re- |
| 10 | plenishing stock in anticipation of a potential need. |
| 11 | "(20) Standardized numerical identi- |
| 12 | FIER.—The term 'standardized numerical identifier' |
| 13 | means a set of numbers or characters used to |
| 14 | uniquely identify each package or homogenous case |
| 15 | that is composed of the National Drug Code that |
| 16 | corresponds to the specific product (including the |
| 17 | particular package configuration) combined with a |
| 18 | unique alphanumeric serial number of up to 20 |
| 19 | characters. |
| 20 | "(21) Suspect product.—The term 'suspect |
| 21 | product' means a product for which there is reason |
| 22 | to believe that such product— |
| 23 | "(A) is potentially counterfeit, diverted, or |
| 24 | stolen; |

| 1 | "(B) is potentially intentionally adulterated |
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| 2 | such that the product would result in serious |
| 3 | adverse health consequences or death to hu- |
| 4 | mans; |
| 5 | "(C) is potentially the subject of a fraudu- |
| 6 | lent transaction; or |
| 7 | "(D) appears otherwise unfit for distribu- |
| 8 | tion such that the product would result in seri- |
| 9 | ous adverse health consequences or death to hu- |
| 10 | mans. |
| 11 | "(22) Third-party logistics provider.— |
| 12 | The term 'third-party logistics provider' means an |
| 13 | entity that provides or coordinates warehousing, or |
| 14 | other logistics services of a product in interstate |
| 15 | commerce on behalf of a manufacturer, wholesale |
| 16 | distributor, or dispenser of a product, but does not |
| 17 | take ownership of the product, nor have responsi- |
| 18 | bility to direct the sale or disposition of the product. |
| 19 | "(23) Trading Partner.—The term 'trading |
| 20 | partner' means— |
| 21 | "(A) a manufacturer, repackager, whole- |
| 22 | sale distributor, or dispenser from whom a |
| 23 | manufacturer, repackager, wholesale dis- |
| 24 | tributor, or dispenser accepts direct ownership |
| 25 | of a product or to whom a manufacturer, re- |

| 1 | packager, wholesale distributor, or dispenser |
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| 2 | transfers direct ownership of a product; or |
| 3 | "(B) a third-party logistics provider from |
| 4 | whom a manufacturer, repackager, wholesale |
| 5 | distributor, or dispenser accepts direct posses- |
| 6 | sion of a product or to whom a manufacturer, |
| 7 | repackager, wholesale distributor, or dispenser |
| 8 | transfers direct possession of a product. |
| 9 | "(24) Transaction.— |
| 10 | "(A) In general.—The term 'transaction' |
| 11 | means the transfer of product between persons |
| 12 | in which a change of ownership occurs. |
| 13 | "(B) Exemptions.—The term 'trans- |
| 14 | action' does not include— |
| 15 | "(i) intracompany distribution of any |
| 16 | product between members of an affiliated |
| 17 | group or within a manufacturer; |
| 18 | "(ii) the distribution of a product |
| 19 | among hospitals or other health care enti- |
| 20 | ties that are under common control; |
| 21 | "(iii) the distribution of a product for |
| 22 | emergency medical reasons including a |
| 23 | public health emergency declaration pursu- |
| 24 | ant to section 319 of the Public Health |
| 25 | Service Act, except that a drug shortage |

| 1 | not caused by a public health emergency |
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| 2 | shall not constitute an emergency medical |
| 3 | reason; |
| 4 | "(iv) the dispensing of a product pur- |
| 5 | suant to a prescription executed in accord- |
| 6 | ance with section 503(b)(1); |
| 7 | "(v) the distribution of product sam- |
| 8 | ples by a manufacturer or a licensed |
| 9 | wholesale distributor in accordance with |
| 10 | section 503(d); |
| 11 | "(vi) the distribution of blood or blood |
| 12 | components intended for transfusion; |
| 13 | "(vii) the distribution of minimal |
| 14 | quantities of product by a licensed retail |
| 15 | pharmacy to a licensed practitioner for of- |
| 16 | fice use; |
| 17 | "(viii) the sale, purchase, or trade of |
| 18 | a drug or an offer to sell, purchase, or |
| 19 | trade a drug by a charitable organization |
| 20 | described in section 501(c)(3) of the Inter- |
| 21 | nal Revenue Code of 1986 to a nonprofit |
| 22 | affiliate of the organization to the extent |
| 23 | otherwise permitted by law; |
| 24 | "(ix) the distribution of a product |
| 25 | pursuant to the sale or merger of a phar- |

| macy or pharmacies or a wholesale dis- |
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| tributor or wholesale distributors, except |
| that any records required to be maintained |
| for the product shall be transferred to the |
| new owner of the pharmacy or pharmacies |
| or wholesale distributor or wholesale dis- |
| tributors; |
| "(x) the dispensing of a product ap- |
| proved under section 512(c); |
| "(xi) products transferred to or from |
| any facility that is licensed by the Nuclear |
| Regulatory Commission or by a State pur- |
| suant to an agreement with such Commis- |
| sion under section 274 of the Atomic En- |
| ergy Act of 1954 (42 U.S.C. 2021); |
| "(xii) a combination product that is |
| not subject to approval under section 505 |
| or licensure under section 351 of the Pub- |
| lic Health Service Act, and that is— |
| "(I) a product comprised of a de- |
| vice and 1 or more other regulated |
| components (such as a drug/device, |
| biologic/device, or drug/device/biologic) |
| that are physically, chemically, or oth- |
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| 1 | erwise combined or mixed and pro- |
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| 2 | duced as a single entity; |
| 3 | "(II) 2 or more separate prod- |
| 4 | ucts packaged together in a single |
| 5 | package or as a unit and comprised of |
| 6 | a drug and device or device and bio- |
| 7 | logical product; or |
| 8 | "(III) 2 or more finished medical |
| 9 | devices plus one or more drug or bio- |
| 10 | logical products that are packaged to- |
| 11 | gether in what is referred to as a |
| 12 | 'medical convenience kit' as described |
| 13 | in clause (xiii); |
| 14 | "(xiii) the distribution of a collection |
| 15 | of finished medical devices, which may in- |
| 16 | clude a product or biological product, as- |
| 17 | sembled in kit form strictly for the conven- |
| 18 | ience of the purchaser or user (referred to |
| 19 | in this clause as a 'medical convenience |
| 20 | kit') if— |
| 21 | "(I) the medical convenience kit |
| 22 | is assembled in an establishment that |
| 23 | is registered with the Food and Drug |
| 24 | Administration as a device manufac- |

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| 1 | turer in accordance with section |
| 2 | 510(b)(2); |
| 3 | "(II) the medical convenience kit |
| 4 | does not contain a controlled sub- |
| 5 | stance that appears in a schedule con- |
| 6 | tained in the Comprehensive Drug |
| 7 | Abuse Prevention and Control Act of |
| 8 | 1970; |
| 9 | "(III) in the case of a medical |
| 10 | convenience kit that includes a prod- |
| 11 | uct, the person that manufacturers |
| 12 | the kit— |
| 13 | "(aa) purchased such prod- |
| 14 | uct directly from the pharma- |
| 15 | ceutical manufacturer or from a |
| 16 | wholesale distributor that pur- |
| 17 | chased the product directly from |
| 18 | the pharmaceutical manufac- |
| 19 | turer; and |
| 20 | "(bb) does not alter the pri- |
| 21 | mary container or label of the |
| 22 | product as purchased from the |
| 23 | manufacturer or wholesale dis- |
| 24 | tributor; and |

| 1 | "(IV) in the case of a medical |
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| 2 | convenience kit that includes a prod- |
| 3 | uct, the product is— |
| 4 | "(aa) an intravenous solu- |
| 5 | tion intended for the replenish- |
| 6 | ment of fluids and electrolytes; |
| 7 | "(bb) a product intended to |
| 8 | maintain the equilibrium of water |
| 9 | and minerals in the body; |
| 10 | "(cc) a product intended for |
| 11 | irrigation or reconstitution; |
| 12 | "(dd) an anesthetic; |
| 13 | "(ee) an anticoagulant; |
| 14 | "(ff) a vasopressor; or |
| 15 | "(gg) a sympathicomimetic; |
| 16 | "(xiv) the distribution of an intra- |
| 17 | venous product that, by its formulation, is |
| 18 | intended for the replenishment of fluids |
| 19 | and electrolytes (such as sodium, chloride, |
| 20 | and potassium) or calories (such as dex- |
| 21 | trose and amino acids); |
| 22 | "(xv) the distribution of an intra- |
| 23 | venous product used to maintain the equi- |
| 24 | librium of water and minerals in the body, |
| 25 | such as dialysis solutions; |

| 1 | "(xvi) the distribution of a product |
|----|---|
| 2 | that is intended for irrigation, or sterile |
| 3 | water, whether intended for such purposes |
| 4 | or for injection; |
| 5 | "(xvii) the distribution of a medical |
| 6 | gas (as defined in section 575); or |
| 7 | "(xviii) the distribution or sale of any |
| 8 | licensed product under section 351 of the |
| 9 | Public Health Service Act that meets the |
| 10 | definition of a device under section 201(h). |
| 11 | "(25) Transaction History.—The term |
| 12 | 'transaction history' means a statement in paper or |
| 13 | electronic form, including the transaction informa- |
| 14 | tion for each prior transaction going back to the |
| 15 | manufacturer of the product. |
| 16 | "(26) Transaction information.—The term |
| 17 | 'transaction information' means— |
| 18 | "(A) the proprietary or established name |
| 19 | or names of the product; |
| 20 | "(B) the strength and dosage form of the |
| 21 | product; |
| 22 | "(C) the National Drug Code number of |
| 23 | the product; |
| 24 | "(D) the container size; |
| 25 | "(E) the number of containers; |

| 1 | "(F) the lot number of the product; |
|----|---|
| 2 | "(G) the date of the transaction; |
| 3 | "(H) the date of the shipment, if more |
| 4 | than 24 hours after the date of the transaction; |
| 5 | "(I) the business name and address of the |
| 6 | person from whom ownership is being trans- |
| 7 | ferred; and |
| 8 | "(J) the business name and address of the |
| 9 | person to whom ownership is being transferred. |
| 10 | "(27) Transaction statement.—The 'trans- |
| 11 | action statement' is a statement, in paper or elec- |
| 12 | tronic form, that the entity transferring ownership |
| 13 | in a transaction— |
| 14 | "(A) is authorized as required under the |
| 15 | Drug Supply Chain Security Act; |
| 16 | "(B) received the product from a person |
| 17 | that is authorized as required under the Drug |
| 18 | Supply Chain Security Act; |
| 19 | "(C) received transaction information and |
| 20 | a transaction statement from the prior owner of |
| 21 | the product, as required under section 582; |
| 22 | "(D) did not knowingly ship a suspect or |
| 23 | illegitimate product; |

| 1 | "(E) had systems and processes in place to |
|----|--|
| 2 | comply with verification requirements under |
| 3 | section 582; |
| 4 | "(F) did not knowingly provide false trans- |
| 5 | action information; and |
| 6 | "(G) did not knowingly alter the trans- |
| 7 | action history. |
| 8 | "(28) Verification or verify.—The term |
| 9 | 'verification' or 'verify' means determining whether |
| 10 | the product identifier affixed to, or imprinted upon, |
| 11 | a package or homogeneous case corresponds to the |
| 12 | standardized numerical identifier or lot number and |
| 13 | expiration date assigned to the product by the man- |
| 14 | ufacturer or the repackager, as applicable in accord- |
| 15 | ance with section 582. |
| 16 | "(29) Wholesale distributor.—The term |
| 17 | 'wholesale distributor' means a person (other than a |
| 18 | manufacturer, a manufacturer's co-licensed partner, |
| 19 | a third-party logistics provider, or repackager) en- |
| 20 | gaged in wholesale distribution (as defined in section |
| 21 | 503(e)(4), as amended by the Drug Supply Chain |
| 22 | Security Act). |
| 23 | "SEC. 582. REQUIREMENTS. |
| 24 | "(a) In General.— |

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"(1) OTHER ACTIVITIES.—Each manufacturer, repackager, wholesale distributor, and dispenser shall comply with the requirements set forth in this section with respect to the role of such manufacturer, repackager, wholesale distributor, or dispenser in a transaction involving product. If an entity meets the definition of more than one of the entities listed in the preceding sentence, such entity shall comply with all applicable requirements in this section, but shall not be required to duplicate requirements.

"(2) Initial standards.—

"(A) IN GENERAL.—The Secretary shall, in consultation with other appropriate Federal officials, manufacturers, repackagers, wholesale distributors, dispensers, and other pharmaceutical distribution supply chain stakeholders, issue a draft guidance document that establishes standards for the interoperable exchange of transaction information, transaction history, and transaction statements, in paper or electronic format, for compliance with this subsection and subsections (b), (c), (d), and (e). In establishing such standards, the Secretary shall consider the feasibility of establishing standardized documentation to be used by members of

| 1 | the pharmaceutical distribution supply chain to |
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| 2 | convey the transaction information, transaction |
| 3 | history, and transaction statement to the subse- |
| 4 | quent purchaser of a product and to facilitate |
| 5 | the exchange of lot level data. The standards |
| 6 | established under this paragraph shall take into |
| 7 | consideration the standards established under |
| 8 | section 505D and shall comply with a form and |
| 9 | format developed by a widely recognized inter- |
| 10 | national standards development organization. |
| 11 | "(B) Public input.—Prior to issuing the |
| 12 | draft guidance under subparagraph (A), the |
| 13 | Secretary shall gather comments and informa- |
| 14 | tion from stakeholders and maintain such com- |
| 15 | ments and information in a public docket for at |
| 16 | least 60 days prior to issuing such guidance. |
| 17 | "(C) Publication.—The Secretary shall |
| 18 | publish the standards established under sub- |
| 19 | paragraph (A) not later than 1 year after the |
| 20 | date of enactment of the Drug Supply Chain |
| 21 | Security Act. |
| 22 | "(3) Waivers, exceptions, and exemp- |
| 23 | TIONS.— |
| 24 | "(A) In general.—Not later than 2 years |
| 25 | after the date of enactment of the Drug Supply |

| 1 | Chain Security Act, the Secretary shall, by |
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| 2 | guidance— |
| 3 | "(i) establish a process by which an |
| 4 | authorized manufacturer, repackager, |
| 5 | wholesale distributor, or dispenser may re- |
| 6 | quest a waiver from any of the require- |
| 7 | ments set forth in this section, which the |
| 8 | Secretary may grant if the Secretary deter- |
| 9 | mines that such requirements would result |
| 10 | in an undue economic hardship or for |
| 11 | emergency medical reasons, including a |
| 12 | public health emergency declaration pursu- |
| 13 | ant to section 319 of the Public Health |
| 14 | Service Act; |
| 15 | "(ii) establish a process by which the |
| 16 | Secretary determines exceptions, and a |
| 17 | process through which a manufacturer or |
| 18 | repackager may request such an exception, |
| 19 | to the requirements relating to product |
| 20 | identifiers if a product is packaged in a |
| 21 | container too small or otherwise unable to |
| 22 | accommodate a label with sufficient space |
| 23 | to bear the information required for com- |
| 24 | pliance with this section; and |

| 1 | "(III) establish a process by which the |
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| 2 | Secretary may determine other products or |
| 3 | transactions that shall be exempt from the |
| 4 | requirements of this section. |
| 5 | "(B) Content.—The guidance issued |
| 6 | under subparagraph (A) shall include a process |
| 7 | for the biennial review and renewal of such |
| 8 | waivers, exceptions, and exemptions, as applica- |
| 9 | ble. |
| 10 | "(C) Process.—In issuing the guidance |
| 11 | under this paragraph, the Secretary shall pro- |
| 12 | vide an effective date that is not later than 180 |
| 13 | days prior to the date on which manufacturers |
| 14 | are required to affix or imprint a product iden- |
| 15 | tifier to each package and homogenous case of |
| 16 | product intended to be introduced in a trans- |
| 17 | action into commerce consistent with this sec- |
| 18 | tion. |
| 19 | "(4) Self-executing requirements.—Ex- |
| 20 | cept where otherwise specified, the requirements of |
| 21 | this section may be enforced without further regula- |
| 22 | tions or guidance from the Secretary. |
| 23 | "(5) Grandfathering product.— |
| 24 | "(A) PRODUCT IDENTIFIER.—Not later |
| 25 | than 2 years after the date of enactment of the |
| | |

| 1 | Drug Supply Chain Security Act, the Secretary |
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| 2 | shall finalize guidance specifying whether and |
| 3 | under what circumstances product that is not |
| 4 | labeled with a product identifier and that is in |
| 5 | the pharmaceutical distribution supply chain at |
| 6 | the time of the effective date of the require- |
| 7 | ments of this section shall be exempted from |
| 8 | the requirements of this section. |
| 9 | "(B) Tracing.—For a product that en- |
| 10 | tered the pharmaceutical distribution supply |
| 11 | chain prior to the date that is 1 year after the |
| 12 | date of enactment of the Drug Supply Chain |
| 13 | Security Act— |
| 14 | "(i) authorized trading partners shall |
| 15 | be exempt from providing transaction in- |
| 16 | formation as required under subsections |
| 17 | (b)(1)(A)(i), (e)(1)(A)(ii), (d)(1)(A)(ii), |
| 18 | and (e)(1)(A)(ii); |
| 19 | "(ii) transaction history required |
| 20 | under this section shall begin with the |
| 21 | owner of such product on such date; and |
| 22 | "(iii) the owners of such product on |
| 23 | such date shall be exempt from asserting |
| 24 | receipt of transaction information and |

1 transaction statement from the prior owner 2 as required under this section. 3 "(6) Wholesale distributor licenses.— 4 Notwithstanding section 581(9)(A), until the effec-5 tive date of the wholesale distributor licensing regu-6 lations under section 583, the term 'licensed' or 'au-7 thorized', as it relates to a wholesale distributor with 8 respect to prescription drugs, shall mean a wholesale 9 distributor with a valid license under State law. 10 "(7) Third-party logistics provider li-11 CENSES.—Until the effective date of the third-party 12 logistics provider licensing regulations under section 13 584, a third-party logistics provider shall be consid-14 ered 'licensed' under section 581(9)(B) unless the 15 Secretary has made a finding that the third-party lo-16 gistics provider does not utilize good handling and 17 distribution practices and publishes notice thereof. 18 "(8) Label Changes.—Changes made to pack-19 age labels solely to incorporate the product identifier 20 may be submitted to the Secretary in the annual re-21 port of an establishment, in accordance with section 22 314.70(d) of chapter 21, Code of Federal Regula-23 tions (or any successor regulation).

| 1 | "(9) Product identifiers.—With respect to |
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| 2 | any requirement relating to product identifiers under |
| 3 | this subchapter— |
| 4 | "(A) unless the Secretary allows, through |
| 5 | guidance, the use of other technologies for data |
| 6 | instead of or in addition to the technologies de- |
| 7 | scribed in clauses (i) and (ii), the applicable |
| 8 | data— |
| 9 | "(i) shall be included in a 2-dimen- |
| 10 | sional data matrix barcode when affixed to, |
| 11 | or imprinted upon, a package; and |
| 12 | "(ii) shall be included in a linear or 2- |
| 13 | dimensional data matrix barcode when af- |
| 14 | fixed to, or imprinted upon, a homo- |
| 15 | geneous case; and |
| 16 | "(B) verification of the product identifier |
| 17 | may occur by using human-readable or ma- |
| 18 | chine-readable methods. |
| 19 | "(b) Manufacturer Requirements.— |
| 20 | "(1) Product tracing.— |
| 21 | "(A) In General.—Beginning not later |
| 22 | than January 1, 2015, a manufacturer shall— |
| 23 | "(i) prior to, or at the time of, each |
| 24 | transaction in which such manufacturer |
| 25 | transfers ownership of a product, provide |

| 1 | the subsequent owner with transaction his- |
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| 2 | tory, transaction information, and a trans- |
| 3 | action statement, in a single document in |
| 4 | an paper or electronic format; and |
| 5 | "(ii) capture the transaction informa- |
| 6 | tion (including lot level information), |
| 7 | transaction history, and transaction state- |
| 8 | ment for each transaction and maintain |
| 9 | such information, history, and statement |
| 10 | for not less than 6 years after the date of |
| 11 | the transaction. |
| 12 | "(B) Requests for information.— |
| 13 | Upon a request by the Secretary or other ap- |
| 14 | propriate Federal or State official, in the event |
| 15 | of a recall or for the purpose of investigating a |
| 16 | suspect product or an illegitimate product, a |
| 17 | manufacturer shall, not later than 1 business |
| 18 | day, and not to exceed 48 hours, after receiving |
| 19 | the request, or in other such reasonable time as |
| 20 | determined by the Secretary, based on the cir- |
| 21 | cumstances of the request, provide the applica- |
| 22 | ble transaction information, transaction history, |
| 23 | and transaction statement for the product. |
| 24 | "(C) Electronic format.— |

| 1 | (1) IN GENERAL.—Beginning not |
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| 2 | later than 4 years after the date of enact |
| 3 | ment of the Drug Supply Chain Security |
| 4 | Act, except as provided under clause (ii), a |
| 5 | manufacturer shall provide the transaction |
| 6 | information, transaction history, and |
| 7 | transaction statement required under sub- |
| 8 | paragraph (A)(i) in electronic format. |
| 9 | "(ii) Exception.—A manufacture |
| 10 | may continue to provide the transaction in |
| 11 | formation, transaction history, and trans- |
| 12 | action statement required under subpara- |
| 13 | graph (A)(i) in a paper format to a li- |
| 14 | censed health care practitioner authorized |
| 15 | to prescribe medication under State law or |
| 16 | other licensed individual under the super- |
| 17 | vision or direction of such a practitioner |
| 18 | who dispenses product in the usual course |
| 19 | of professional practice. |
| 20 | "(2) Product identifier.— |
| 21 | "(A) IN GENERAL.—Beginning not later |
| 22 | than 4 years after the date of enactment of the |
| 23 | Drug Supply Chain Security Act, a manufac |
| 24 | turer shall affix or imprint a product identifier |
| 25 | to each package and homogenous case of a |

| 1 | product intended to be introduced in a trans- |
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| 2 | action into commerce. Such manufacturer shall |
| 3 | maintain the product identifier information for |
| 4 | such product for not less than 6 years after the |
| 5 | date of the transaction. |
| 6 | "(B) Exception.—A package that is re- |
| 7 | quired to have a standardized numerical identi- |
| 8 | fier is not required to have a unique device |
| 9 | identifier. |
| 10 | "(3) Authorized trading partners.—Be- |
| 11 | ginning not later than January 1, 2015, the trading |
| 12 | partners of a manufacturer may be only authorized |
| 13 | trading partners. |
| 14 | "(4) Verification.—Beginning not later than |
| 15 | January 1, 2015, a manufacturer shall have systems |
| 16 | in place to enable the manufacturer to comply with |
| 17 | the following requirements: |
| 18 | "(A) Suspect product.— |
| 19 | "(i) In general.—Upon making a |
| 20 | determination that a product in the posses- |
| 21 | sion or control of the manufacturer is a |
| 22 | suspect product, or upon receiving a re- |
| 23 | quest for verification from the Secretary |
| 24 | that has made a determination that a |
| 25 | product within the possession or control of |

| 1 | a manufacturer is a suspect product, a |
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| 2 | manufacturer shall— |
| 3 | "(I) quarantine such product |
| 4 | within the possession or control of the |
| 5 | manufacturer from product intended |
| 6 | for distribution until such product is |
| 7 | cleared or dispositioned; and |
| 8 | "(II) promptly conduct an inves- |
| 9 | tigation in coordination with trading |
| 10 | partners, as applicable, to determine |
| 11 | whether the product is an illegitimate |
| 12 | product, which shall include validating |
| 13 | any applicable transaction history and |
| 14 | transaction information in the posses- |
| 15 | sion of the manufacturer and other- |
| 16 | wise investigating to determine wheth- |
| 17 | er the product is an illegitimate prod- |
| 18 | uct, and, beginning 4 years after the |
| 19 | date of enactment of the Drug Supply |
| 20 | Chain Security Act, verifying the |
| 21 | product at the package level, including |
| 22 | the standardized numerical identifier. |
| 23 | "(ii) CLEARED PRODUCT.—If the |
| 24 | manufacturer makes the determination |
| 25 | that a suspect product is not an illegit- |

| 1 | imate product, the manufacturer shall |
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| 2 | promptly notify the Secretary, if applica- |
| 3 | ble, of such determination and such prod- |
| 4 | uct may be further distributed. |
| 5 | "(iii) Records.—A manufacturer |
| 6 | shall keep records of the investigation of a |
| 7 | suspect product for not less than 6 years |
| 8 | after the conclusion of the investigation. |
| 9 | "(B) Illegitimate product.— |
| 10 | "(i) In general.—Upon determining |
| 11 | that a product in the possession or control |
| 12 | of a manufacturer is an illegitimate prod- |
| 13 | uct, the manufacturer shall, in a manner |
| 14 | consistent with the systems and processes |
| 15 | of such manufacturer— |
| 16 | "(I) quarantine such product |
| 17 | within the possession or control of the |
| 18 | manufacturer from product intended |
| 19 | for distribution until such product is |
| 20 | dispositioned; |
| 21 | "(II) disposition the illegitimate |
| 22 | product within the possession or con- |
| 23 | trol of the manufacturer; |
| 24 | "(III) take reasonable and appro- |
| 25 | priate steps to assist a trading part- |

| 1 | ner to disposition an illegitimate prod- |
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| 2 | uct not in the possession or control of |
| 3 | the manufacturer; and |
| 4 | "(IV) retain a sample of the |
| 5 | product for further physical examina- |
| 6 | tion or laboratory analysis of the |
| 7 | product by the manufacturer or Sec- |
| 8 | retary (or other appropriate Federal |
| 9 | or State official) upon request by the |
| 10 | Secretary (or other appropriate Fed- |
| 11 | eral or State official), as necessary |
| 12 | and appropriate. |
| 13 | "(ii) Making a notification.— |
| 14 | "(I) Illegitimate product.— |
| 15 | Upon determining that a product in |
| 16 | the possession or control of the manu- |
| 17 | facturer is an illegitimate product, the |
| 18 | manufacturer shall notify the Sec- |
| 19 | retary and all immediate trading part- |
| 20 | ners that the manufacturer has reason |
| 21 | to believe may have received such ille- |
| 22 | gitimate product of such determina- |
| 23 | tion not later than 24 hours after |
| 24 | making such determination. |

| 1 | $ m ``(II) \ \ High \ \ Risk \ \ of \ \ Illegit-$ |
|----|---|
| 2 | IMACY.—A manufacturer shall notify |
| 3 | the Secretary and immediate trading |
| 4 | partners that the manufacturer has |
| 5 | reason to believe may have in the |
| 6 | trading partner's possession a product |
| 7 | manufactured by, or purported to be a |
| 8 | product manufactured by, the manu- |
| 9 | facturer not later than 24 hours after |
| 10 | determining or being notified by the |
| 11 | Secretary or a trading partner that |
| 12 | there is a high risk that such product |
| 13 | is an illegitimate product. For pur- |
| 14 | poses of this subclause, a 'high risk' |
| 15 | may include a specific high risk that |
| 16 | could increase the likelihood that ille- |
| 17 | gitimate product will enter the phar- |
| 18 | maceutical distribution supply chain |
| 19 | and other high risks as determined by |
| 20 | the Secretary in guidance pursuant to |
| 21 | subsection (h). |
| 22 | "(iii) Responding to a notifica- |
| 23 | TION.—Upon the receipt of a notification |
| 24 | from the Secretary or a trading partner |
| 25 | that a determination has been made that a |

| 1 | product is an illegitimate product, a manu- |
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| 2 | facturer shall identify all illegitimate prod- |
| 3 | uct subject to such notification that is in |
| 4 | the possession or control of the manufac- |
| 5 | turer, including any product that is subse- |
| 6 | quently received, and shall perform the ac- |
| 7 | tivities described in subparagraph (A). |
| 8 | "(iv) TERMINATING A NOTIFICA- |
| 9 | TION.—Upon making a determination, in |
| 10 | consultation with the Secretary, that a no- |
| 11 | tification is no longer necessary, a manu- |
| 12 | facturer shall promptly notify immediate |
| 13 | trading partners that the manufacturer no- |
| 14 | tified pursuant to clause (ii) that such no- |
| 15 | tification has been terminated. |
| 16 | "(v) Records.—A manufacturer shall |
| 17 | keep records of the disposition of an illegit- |
| 18 | imate product for not less than 6 years |
| 19 | after the conclusion of the disposition. |
| 20 | "(C) Requests for verification.—Be- |
| 21 | ginning 4 years after the date of enactment of |
| 22 | the Drug Supply Chain Security Act, upon re- |
| 23 | ceiving a request for verification from an au- |
| 24 | thorized repackager, wholesale distributor, or |
| 25 | dispenser that is in possession or control of a |
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product such person believes to be manufactured by such manufacturer, a manufacturer shall, not later than 24 hours after receiving the request for verification or in other such reasonable time as determined by the Secretary, based on the circumstances of the request, notify the person making the request whether the product identifier, including the standardized numerical identifier, that is the subject of the request corresponds to the product identifier affixed or imprinted by the manufacturer. If a manufacturer responding to a request for verification identifies a product identifier that does not correspond to that affixed or imprinted by the manufacturer, the manufacturer shall treat such product as suspect product and conduct an investigation as described in subparagraph (A). If the manufacturer has reason to believe the product is an illegitimate product, the manufacturer shall advise the person making the request of such belief at the time such manufacturer responds to the request for verification.

"(D) ELECTRONIC DATABASE.—A manufacturer may satisfy the requirements of this

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paragraph by developing a secure electronic database or utilizing a secure electronic database developed or operated by another entity. The owner of such database shall establish the requirements and processes to respond to requests and may provide for data access to other members of the pharmaceutical distribution supply chain, as appropriate. The development and operation of such a database shall not relieve a manufacturer of the requirement under this paragraph to respond to a request for verification submitted by means other than a secure electronic database.

"(E) Saleable returned product.—
Beginning 4 years after the date of enactment of the Drug Supply Chain Security Act (except as provided pursuant to subsection (a)(5)), upon receipt of a returned product that the manufacturer intends to further distribute, before further distributing such product, the manufacturer shall verify the product identifier, including the standardized numerical identifier, for each sealed homogeneous case of such product or, if such product is not in a sealed homogeneous case, verify the product identifier, in-

| 1 | cluding the standardized numerical identifier |
|----|---|
| 2 | on each package. |
| 3 | "(F) Nonsaleable returned prod- |
| 4 | UCT.—A manufacturer may return a nonsale- |
| 5 | able product to the manufacturer or repack- |
| 6 | ager, to the wholesale distributor from whom |
| 7 | such product was purchased, or to a person act- |
| 8 | ing on behalf of such a person, including a re- |
| 9 | turns processor, without providing the informa- |
| 10 | tion described in paragraph (1)(A)(i). |
| 11 | "(c) Wholesale Distributor Requirements.— |
| 12 | "(1) Product tracing.— |
| 13 | "(A) IN GENERAL.—Beginning not later |
| 14 | than January 1, 2015, the following require- |
| 15 | ments shall apply to wholesale distributors: |
| 16 | "(i) A wholesale distributor shall not |
| 17 | accept ownership of a product unless the |
| 18 | previous owner prior to, or at the time of |
| 19 | the transaction provides the transaction |
| 20 | history, transaction information, and a |
| 21 | transaction statement for the product, as |
| 22 | applicable under this subparagraph. |
| 23 | "(ii)(I)(aa) If the wholesale dis- |
| 24 | tributor purchased a product directly from |
| 25 | the manufacturer, the exclusive distributor |

| of the manufacturer, or a repackager that |
|---|
| purchased directly from the manufacturer, |
| then prior to, or at the time of, each trans- |
| action in which the wholesale distributor |
| transfers ownership of a product, the |
| wholesale distributor shall provide to the |
| subsequent purchaser— |
| "(AA) a transaction statement, |
| which shall state that such wholesale |
| distributor, or a member of the affili- |
| ated group of such wholesale dis- |
| tributor, purchased the product di- |
| rectly from the manufacturer, exclu- |
| sive distributor of the manufacturer, |
| or repackager that purchased the |
| product directly from the manufac- |
| turer; and |
| "(BB) subject to subclause (II), |
| the transaction history and trans- |
| action information. |
| "(bb) The wholesale distributor shall |
| provide the transaction history, transaction |
| information, and transaction statement |
| under item (aa)— |
| |

| 1 | "(AA) if provided to a dis- |
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| 2 | penser, on a single document in a |
| 3 | paper or electronic format; and |
| 4 | "(BB) if provided to a |
| 5 | wholesale distributor, through |
| 6 | any combination of self-generated |
| 7 | paper, electronic data, or manu- |
| 8 | facturer-provided information on |
| 9 | the product package. |
| 10 | "(II) For purposes of transactions de- |
| 11 | scribed in subclause (I), transaction his- |
| 12 | tory and transaction information shall not |
| 13 | be required to include the lot number of |
| 14 | the product, the initial transaction date, or |
| 15 | the initial shipment date from the manu- |
| 16 | facturer (as defined in subparagraphs (F), |
| 17 | (G), and (H) of section 581(26)). |
| 18 | "(iii) If the wholesale distributor did |
| 19 | not purchase a product directly from the |
| 20 | manufacturer, the exclusive distributor of |
| 21 | the manufacturer, or a repackager that |
| 22 | purchased directly from the manufacturer, |
| 23 | as described in clause (ii), then prior to, or |
| 24 | at the time of, each transaction or subse- |
| 25 | quent transaction, the wholesale distributor |

| 1 | shall provide to the subsequent purchaser a |
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| 2 | transaction statement, transaction history, |
| 3 | and transaction information, in a paper or |
| 4 | electronic format that complies with the |
| 5 | guidance document issued under sub- |
| 6 | section $(a)(2)$. |
| 7 | "(iv) For the purposes of clause (iii), |
| 8 | the transaction history supplied shall begin |
| 9 | only with the wholesale distributor de- |
| 10 | scribed in clause (ii)(I), but the wholesale |
| 11 | distributor described in clause (iii) shall in- |
| 12 | form the subsequent purchaser that such |
| 13 | wholesale distributor received a direct pur- |
| 14 | chase statement from a wholesale dis- |
| 15 | tributor described in clause (ii)(I). |
| 16 | "(v) A wholesale distributor shall— |
| 17 | "(I) capture the transaction in- |
| 18 | formation (including lot level informa- |
| 19 | tion), transaction history, and trans- |
| 20 | action statement for each transaction |
| 21 | described in clauses (i), (ii), and (iii) |
| 22 | and maintain such information, his- |
| 23 | tory, and statement for not less than |
| 24 | 6 years after the date of the trans- |
| 25 | action; and |

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| 1 | "(II) maintain the confidentiality |
|----|--|
| 2 | of the transaction information (includ- |
| 3 | ing any lot level information con- |
| 4 | sistent with the requirements of this |
| 5 | section), transaction history, and |
| 6 | transaction statement for a product in |
| 7 | a manner that prohibits disclosure to |
| 8 | any person other than the Secretary |
| 9 | or other appropriate Federal or State |
| 10 | official, except to comply with clauses |
| 11 | (ii) and (iii), and, as applicable, pur- |
| 12 | suant to an agreement under subpara- |
| 13 | graph (D). |
| 14 | "(B) Returns.— |
| 15 | "(i) Saleable returns.—Notwith- |
| 16 | standing subparagraph (A)(i), the fol- |
| 17 | lowing shall apply: |
| 18 | "(I) REQUIREMENTS.—Until the |
| 19 | date that is 6 years after the date of |
| 20 | enactment of the Drug Supply Chain |
| 21 | Security Act (except as provided pur- |
| 22 | suant to subsection (a)(5)), a whole- |
| 23 | sale distributor may accept returned |
| 24 | product from a dispenser or repack- |
| 25 | ager pursuant to the terms and condi- |

| 1 | tions of any agreement between the |
|----|--|
| 2 | parties, and, notwithstanding sub- |
| 3 | paragraph (A)(ii), may distribute such |
| 4 | returned product without providing |
| 5 | the transaction history. For trans- |
| 6 | actions subsequent to the return, the |
| 7 | transaction history of such product |
| 8 | shall begin with the wholesale dis- |
| 9 | tributor that accepted the returned |
| 10 | product, consistent with the require- |
| 11 | ments of this subsection. |
| 12 | "(II) ENHANCED REQUIRE- |
| 13 | MENTS.—Beginning 6 years after the |
| 14 | date of enactment of the Drug Supply |
| 15 | Chain Security Act (except as pro- |
| 16 | vided pursuant to subsection (a)(5)), |
| 17 | a wholesale distributor may accept re- |
| 18 | turned product from a dispenser or |
| 19 | repackager only if the wholesale dis- |
| 20 | tributor can associate returned prod- |
| 21 | uct with the transaction information |
| 22 | and transaction statement associated |
| 23 | with that product. For all trans- |
| 24 | actions after such date, the trans- |
| 25 | action history, as applicable, of such |

| 1 | product shall begin with the wholesale |
|----|---|
| 2 | distributor that accepted and verified |
| 3 | the returned product. For purposes of |
| 4 | this subparagraph, the transaction in- |
| 5 | formation and transaction history, as |
| 6 | applicable, need not include trans- |
| 7 | action dates if it is not reasonably |
| 8 | practicable to obtain such dates. |
| 9 | "(ii) Nonsaleable returns.—A |
| 10 | wholesale distributor may return a non- |
| 11 | saleable product to the manufacturer or re- |
| 12 | packager, to the wholesale distributor from |
| 13 | whom such product was purchased, or to a |
| 14 | person acting on behalf of such a person, |
| 15 | including a returns processor, without pro- |
| 16 | viding the information required under sub- |
| 17 | paragraph (A)(i). |
| 18 | "(C) Requests for information.— |
| 19 | Upon a request by the Secretary or other ap- |
| 20 | propriate Federal or State official, in the event |
| 21 | of a recall or for the purpose of investigating a |
| 22 | suspect product or an illegitimate product, a |
| 23 | wholesale distributor shall, not later than 1 |
| 24 | business day, and not to exceed 48 hours, after |
| 25 | receiving the request or in other such reason- |

1 able time as determined by the Secretary, based 2 on the circumstances of the request, provide the 3 applicable transaction information, transaction 4 history, and transaction statement for the prod-5 uct. 6 "(D) Trading Partner agreements.— 7 Beginning 6 years after the date of enactment 8 of the Drug Supply Chain Security Act, a 9 wholesale distributor may disclose the trans-10 action information, including lot level informa-11 tion, transaction history, or transaction state-12 ment of a product to the subsequent purchaser 13 of the product, pursuant to a written agreement 14 between such wholesale distributor and such 15 subsequent purchaser. Nothing in this subpara-16 graph shall be construed to limit the applica-17 bility of subparagraphs (A) through (C). 18 Product IDENTIFIER.—Beginning 19 years after the date of enactment of the Drug Sup-20 ply Chain Security Act, a wholesale distributor may 21 engage in transactions involving a product only if 22 such product is encoded with a product identifier 23 (except as provided pursuant to subsection (a)(5)). "(3) AUTHORIZED TRADING PARTNERS.—Be-24 25 ginning not later than January 1, 2015, the trading

| 1 | partners of a wholesale distributor may be only au- |
|----|--|
| 2 | thorized trading partners. |
| 3 | "(4) Verification.—Beginning not later than |
| 4 | January 1, 2015, a wholesale distributor shall have |
| 5 | systems in place to enable the wholesale distributor |
| 6 | to comply with the following requirements: |
| 7 | "(A) Suspect product.— |
| 8 | "(i) In general.—Upon making a |
| 9 | determination that a product in the posses- |
| 10 | sion or control of a wholesale distributor is |
| 11 | a suspect product, or upon receiving a re- |
| 12 | quest for verification from the Secretary |
| 13 | that has made a determination that a |
| 14 | product within the possession or control of |
| 15 | a wholesale distributor is a suspect prod- |
| 16 | uct, a wholesale distributor shall— |
| 17 | "(I) quarantine such product |
| 18 | within the possession or control of the |
| 19 | wholesale distributor from product in- |
| 20 | tended for distribution until such |
| 21 | product is cleared or dispositioned; |
| 22 | and |
| 23 | "(II) promptly conduct an inves- |
| 24 | tigation in coordination with trading |
| 25 | partners, as applicable, to determine |

| 1 | whether the product is an illegitimate |
|----|---|
| 2 | product, which shall include validating |
| 3 | any applicable transaction history and |
| 4 | transaction information in the possess |
| 5 | sion of the wholesale distributor and |
| 6 | otherwise investigating to determine |
| 7 | whether the product is an illegitimate |
| 8 | product, and, beginning 6 years after |
| 9 | the date of enactment of the Drug |
| 10 | Supply Chain Security Act (except as |
| 11 | provided pursuant to subsection |
| 12 | (a)(5)), verifying the product at the |
| 13 | package level, including the standard- |
| 14 | ized numerical identifier. |
| 15 | "(ii) Cleared product.—If the |
| 16 | wholesale distributor determines that a |
| 17 | suspect product is not an illegitimate prod- |
| 18 | uct, the wholesale distributor shall prompt |
| 19 | ly notify the Secretary, if applicable, or |
| 20 | such determination and such product may |
| 21 | be further distributed. |
| 22 | "(iii) Records.—A wholesale dis- |
| 23 | tributor shall keep records of the investiga- |
| 24 | tion of a suspect product for not less than |

| 1 | 6 years after the conclusion of the inves- |
|----|--|
| 2 | tigation. |
| 3 | "(B) Illegitimate product.— |
| 4 | "(i) In General.—Upon deter- |
| 5 | mining, in coordination with the manufac- |
| 6 | turer, that a product in the possession or |
| 7 | control of a wholesale distributor is an ille- |
| 8 | gitimate product, the wholesale distributor |
| 9 | shall, in a manner that is consistent with |
| 10 | the systems and processes of such whole- |
| 11 | sale distributor— |
| 12 | "(I) quarantine such product |
| 13 | within the possession or control of the |
| 14 | wholesale distributor from product in- |
| 15 | tended for distribution until such |
| 16 | product is dispositioned; |
| 17 | "(II) disposition the illegitimate |
| 18 | product within the possession or con- |
| 19 | trol of the wholesale distributor; |
| 20 | "(III) take reasonable and appro- |
| 21 | priate steps to assist a trading part- |
| 22 | ner to disposition an illegitimate prod- |
| 23 | uct not in the possession or control of |
| 24 | the wholesale distributor; and |

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| 1 "(IV) retain a sample of | the |
|---|---------|
| 2 product for further physical exam | nina- |
| 3 tion or laboratory analysis of | the |
| 4 product by the manufacturer or | Sec- |
| 5 retary (or other appropriate Fe | deral |
| 6 or State official) upon request by | the the |
| 7 manufacturer or Secretary (or o | other |
| 8 appropriate Federal or State office | cial), |
| 9 as necessary and appropriate. | |
| 10 "(ii) Making a notification | N.— |
| 11 Upon determining that a product in | the |
| possession or control of the wholesale | dis- |
| tributor is an illegitimate product, | the |
| 14 wholesale distributor shall notify the | Sec- |
| 15 retary and all immediate trading part | ners |
| that the wholesale distributor has re | ason |
| to believe may have received such ill | egit- |
| imate product of such determination | not |
| later than 24 hours after making such | ı de- |
| 20 termination. | |
| 21 "(iii) Responding to a notif | TICA- |
| 22 TION.—Upon the receipt of a notification | ation |
| from the Secretary or a trading par | rtner |
| 24 that a determination has been made th | nat a |
| 25 product is an illegitimate product, a w | hole- |

| 1 | sale distributor shall identify all illegit- |
|----|--|
| 2 | imate product subject to such notification |
| 3 | that is in the possession or control of the |
| 4 | wholesale distributor, including any prod- |
| 5 | uct that is subsequently received, and shall |
| 6 | perform the activities described in subpara- |
| 7 | graph (A). |
| 8 | "(iv) Terminating a notifica- |
| 9 | TION.—Upon making a determination, in |
| 10 | consultation with the Secretary, that a no- |
| 11 | tification is no longer necessary, a whole- |
| 12 | sale distributor shall promptly notify im- |
| 13 | mediate trading partners that the whole- |
| 14 | sale distributor notified pursuant to clause |
| 15 | (ii) that such notification has been termi- |
| 16 | nated. |
| 17 | "(v) Records.—A wholesale dis- |
| 18 | tributor shall keep records of the disposi- |
| 19 | tion of an illegitimate product for not less |
| 20 | than 6 years after the conclusion of the |
| 21 | disposition. |
| 22 | "(C) ELECTRONIC DATABASE.—A whole- |
| 23 | sale distributor may satisfy the requirements of |
| 24 | this paragraph by developing a secure electronic |
| 25 | database or utilizing a secure electronic data- |

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base developed or operated by another entity. The owner of such database shall establish the requirements and processes to respond to requests and may provide for data access to other members of the pharmaceutical distribution supply chain, as appropriate. The development and operation of such a database shall not relieve a wholesale distributor of the requirement under this paragraph to respond to a verification request submitted by means other than a secure electronic database.

"(D) Verification of Saleable returned product.—Beginning 6 years after the date of enactment of the Drug Supply Chain Security Act, upon receipt of a returned product that the wholesale distributor intends to further distribute, before further distributing such product, the wholesale distributor shall verify the product identifier, including the standardized numerical identifier, for each sealed homogeneous case of such product or, if such product is not in a sealed homogeneous case, verify the product identifier, including the standardized numerical identifier, on each package.

| 1 | "(d) DISPENSER REQUIREMENTS.— |
|----|---|
| 2 | "(1) Product tracing.— |
| 3 | "(A) In General.—Beginning July 1, |
| 4 | 2015, a dispenser— |
| 5 | "(i) shall not accept ownership of a |
| 6 | product, unless the previous owner prior |
| 7 | to, or at the time of, the transaction, pro- |
| 8 | vides transaction history, transaction infor- |
| 9 | mation, and a transaction statement; |
| 10 | "(ii) prior to, or at the time of, each |
| 11 | transaction in which the dispenser trans- |
| 12 | fers ownership of a product (but not in- |
| 13 | cluding dispensing to a patient or returns) |
| 14 | shall provide the subsequent owner with |
| 15 | transaction history, transaction informa- |
| 16 | tion, and a transaction statement for the |
| 17 | product, except that the requirements of |
| 18 | this clause shall not apply to sales by a |
| 19 | dispenser to another dispenser to fulfill a |
| 20 | specific patient need; and |
| 21 | "(iii) shall capture transaction infor- |
| 22 | mation (including lot level information), |
| 23 | transaction history, and transaction state- |
| 24 | ments, as necessary to investigate a sus- |
| 25 | pect product, and maintain such informa- |

| 1 | tion, history, and statements for not less |
|----|--|
| 2 | than 6 years after the transaction. |
| 3 | "(B) AGREEMENTS WITH THIRD PAR- |
| 4 | TIES.—A dispenser may enter into a written |
| 5 | agreement with a third party, including an au- |
| 6 | thorized wholesale distributor, under which the |
| 7 | third party confidentially maintains the trans- |
| 8 | action information, transaction history, and |
| 9 | transaction statements required to be main- |
| 10 | tained under this subsection on behalf of the |
| 11 | dispenser. If a dispenser enters into such an |
| 12 | agreement, the dispenser shall maintain a copy |
| 13 | of the written agreement and shall not be re- |
| 14 | lieved of the obligations of the dispenser under |
| 15 | this subsection. |
| 16 | "(C) Returns.— |
| 17 | "(i) Saleable returns.—A dis- |
| 18 | penser may return product to the trading |
| 19 | partner from which the dispenser obtained |
| 20 | the product without providing the informa- |
| 21 | tion required under subparagraph (A). |
| 22 | "(ii) Nonsaleable returns.—A |
| 23 | dispenser may return a nonsaleable prod- |
| 24 | uct to the manufacturer or repackager, to |
| 25 | the wholesale distributor from whom such |

1 product was purchased, to a returns proc-2 essor, or to a person acting on behalf of 3 such a person without providing the infor-4 mation required under subparagraph (A). 5 "(D) REQUESTS FOR INFORMATION.— 6 Upon a request by the Secretary or other ap-7 propriate Federal or State official, in the event 8 of a recall or for the purpose of investigating a 9 suspect or an illegitimate product, a dispenser 10 shall, not later than 2 business days after re-11 ceiving the request or in another such reason-12 able time as determined by the Secretary, based 13 on the circumstances of the request, provide the 14 applicable transaction information, transaction 15 statement, and transaction history which the 16 dispenser received from the previous owner, 17 which shall not include the lot number of the 18 product, the initial transaction date, or the ini-19 tial shipment date from the manufacturer un-20 less such information was included in the trans-21 action information, transaction statement, and 22 transaction history provided by the manufac-23 turer or wholesale distributor to the dispenser. 24 The dispenser may respond to the request by 25 providing the applicable information in either TAM13295 S.L.C.

paper or electronic format. Until the date that is 4 years after the date of enactment of the Drug Supply Chain Security Act, the Secretary or other appropriate Federal or State official shall grant a dispenser additional time, as necessary, only with respect to a request to provide lot level information described in subparagraph (F) of section 581(26) that was provided to the dispenser in paper format, limit the request time period to the 6 months preceding the request or other relevant date, and, in the event of a recall, the Secretary, or other appropriate Federal or State official may request information only if such recall involves a serious adverse health consequence or death to humans.

- "(2) PRODUCT IDENTIFIER.—Beginning not later than 7 years after the date of enactment of the Drug Supply Chain Security Act, a dispenser may engage in transactions involving a product only if such product is encoded with a product identifier (except as provided pursuant to subsection (a)(5)).
- "(3) AUTHORIZED TRADING PARTNERS.—Beginning not later than January 1, 2015, the trading partners of a dispenser may be only authorized trading partners.

| 1 | "(4) Verification.—Beginning not later than |
|----|---|
| 2 | January 1, 2015, a dispenser shall have systems in |
| 3 | place to enable the dispenser to comply with the fol- |
| 4 | lowing requirements: |
| 5 | "(A) Suspect product.— |
| 6 | "(i) In general.—Upon making a |
| 7 | determination that a product in the posses- |
| 8 | sion or control of the dispenser is a suspect |
| 9 | product, or upon receiving a request for |
| 10 | verification from the Secretary that has |
| 11 | made a determination that a product with- |
| 12 | in the possession or control of a dispenser |
| 13 | is a suspect product, a dispenser shall— |
| 14 | "(I) quarantine such product |
| 15 | within the possession or control of the |
| 16 | dispenser from product intended for |
| 17 | distribution until such product is |
| 18 | cleared or dispositioned; and |
| 19 | "(II) promptly conduct an inves- |
| 20 | tigation in coordination with trading |
| 21 | partners, as applicable, to determine |
| 22 | whether the product is an illegitimate |
| 23 | product. |
| | |

| 1 | "(11) INVESTIGATION.—An investiga- |
|----|---|
| 2 | tion conducted under clause (i)(II) shall in- |
| 3 | clude— |
| 4 | "(I) beginning 7 years after the |
| 5 | date of enactment of the Drug Supply |
| 6 | Chain Security Act, verifying whether |
| 7 | the lot number of a suspect product |
| 8 | corresponds with the lot number for |
| 9 | such product; |
| 10 | "(II) beginning 7 years after the |
| 11 | date of enactment of such Act, |
| 12 | verifying that the product identifier, |
| 13 | including the standardized numerical |
| 14 | identifier, of at least 3 packages or 10 |
| 15 | percent of such suspect product, |
| 16 | whichever is greater, or all packages, |
| 17 | if there are fewer than 3, corresponds |
| 18 | with the product identifier for such |
| 19 | product; |
| 20 | "(III) validating any applicable |
| 21 | transaction history and transaction in- |
| 22 | formation in the possession of the dis- |
| 23 | penser; and |
| | |

| 1 | "(IV) otherwise investigating to |
|----|--|
| 2 | determine whether the product is an |
| 3 | illegitimate product. |
| 4 | "(iii) Cleared product.—If the dis- |
| 5 | penser makes the determination that a sus- |
| 6 | pect product is not an illegitimate product, |
| 7 | the dispenser shall promptly notify the |
| 8 | Secretary, if applicable, of such determina- |
| 9 | tion and such product may be further dis- |
| 10 | tributed or dispensed. |
| 11 | "(iv) Records.—A dispenser shall |
| 12 | keep records of the investigation of a sus- |
| 13 | pect product for not less than 6 years after |
| 14 | the conclusion of the investigation. |
| 15 | "(B) Illegitimate product.— |
| 16 | "(i) In General.—Upon deter- |
| 17 | mining, in coordination with the manufac- |
| 18 | turer, that a product in the possession or |
| 19 | control of a dispenser is an illegitimate |
| 20 | product, the dispenser shall— |
| 21 | "(I) disposition the illegitimate |
| 22 | product within the possession or con- |
| 23 | trol of the dispenser; |
| 24 | "(II) take reasonable and appro- |
| 25 | priate steps to assist a trading part- |

| 1 | ner to disposition an illegitimate prod- |
|----|---|
| 2 | uct not in the possession or control of |
| 3 | the dispenser; and |
| 4 | "(III) retain a sample of the |
| 5 | product for further physical examina- |
| 6 | tion or laboratory analysis of the |
| 7 | product by the manufacturer or Sec- |
| 8 | retary (or other appropriate Federal |
| 9 | or State official) upon request by the |
| 10 | manufacturer or Secretary (or other |
| 11 | appropriate Federal or State official), |
| 12 | as necessary and appropriate. |
| 13 | "(ii) Making a notification.— |
| 14 | Upon determining that a product in the |
| 15 | possession or control of the dispenser is an |
| 16 | illegitimate product, the dispenser shall no- |
| 17 | tify the Secretary and all immediate trad- |
| 18 | ing partners that the dispenser has reason |
| 19 | to believe may have received such illegit- |
| 20 | imate product of such determination not |
| 21 | later than 24 hours after making such de- |
| 22 | termination. |
| 23 | "(iii) Responding to a notifica- |
| 24 | TION.—Upon the receipt of a notification |
| 25 | from the Secretary or a trading partner |

| 1 | that a determination has been made that a |
|----|---|
| 2 | product is an illegitimate product, a dis- |
| 3 | penser shall identify all illegitimate product |
| 4 | subject to such notification that is in the |
| 5 | possession or control of the dispenser, in- |
| 6 | cluding any product that is subsequently |
| 7 | received, and shall perform the activities |
| 8 | described in subparagraph (A). |
| 9 | "(iv) Terminating a notifica- |
| 10 | TION.—Upon making a determination, in |
| 11 | consultation with the Secretary, that a no- |
| 12 | tification is no longer necessary, a dis- |
| 13 | penser shall promptly notify immediate |
| 14 | trading partners that the dispenser notified |
| 15 | pursuant to clause (ii) that such notifica- |
| 16 | tion has been terminated. |
| 17 | "(v) Records.—A dispenser shall |
| 18 | keep records of the disposition of an illegit- |
| 19 | imate product for not less than 6 years |
| 20 | after the conclusion of the disposition. |
| 21 | "(C) Electronic database.—A dis- |
| 22 | penser may satisfy the requirements of this |
| 23 | paragraph by developing a secure electronic |
| 24 | database or utilizing a secure electronic data- |
| 25 | base developed or operated by another entity. |

| 1 | "(5) Exception.—Notwithstanding any other |
|----|---|
| 2 | provision of law, the requirements under paragraphs |
| 3 | (1) and (4) shall not apply to licensed health care |
| 4 | practitioners authorized to prescribe medication |
| 5 | under State law or other licensed individuals under |
| 6 | the supervision or direction of such practitioners |
| 7 | who dispense product in the usual course of profes- |
| 8 | sional practice. |
| 9 | "(e) Repackager Requirements.— |
| 10 | "(1) Product tracing.— |
| 11 | "(A) In General.—Beginning not later |
| 12 | than January 1, 2015, a repackager described |
| 13 | in section 581(16)(A) shall— |
| 14 | "(i) not accept ownership of a product |
| 15 | unless the previous owner, prior to, or at |
| 16 | the time of, the transaction, provides |
| 17 | transaction history, transaction informa- |
| 18 | tion, and a transaction statement for the |
| 19 | product; |
| 20 | "(ii) prior to, or at the time of, each |
| 21 | transaction in which the repackager trans- |
| 22 | fers ownership of a product, provide the |
| 23 | subsequent owner with transaction history, |
| 24 | transaction information, and a transaction |
| 25 | statement for the product; and |

| 1 | "(iii) capture the transaction informa- |
|----|---|
| 2 | tion (including lot level information), |
| 3 | transaction history, and transaction state- |
| 4 | ment for each transaction described in |
| 5 | clauses (i) and (ii) and maintain such in- |
| 6 | formation, history, and statement for not |
| 7 | less than 6 years after the transaction. |
| 8 | "(B) Returns.— |
| 9 | "(i) Nonsaleable product.—A re- |
| 10 | packager described in section 581(16)(A) |
| 11 | may return a nonsaleable product to the |
| 12 | manufacturer or repackager, or to the |
| 13 | wholesale distributor from whom such |
| 14 | product was purchased, or to a person act- |
| 15 | ing on behalf of such a person, including |
| 16 | a returns processor, without providing the |
| 17 | information required under subparagraph |
| 18 | (A)(ii). |
| 19 | "(ii) Saleable or nonsaleable |
| 20 | PRODUCT.—A repackager described in sec- |
| 21 | tion 581(16)(B) may return a saleable or |
| 22 | nonsaleable product to the manufacturer, |
| 23 | repackager, or to the wholesale distributor |
| 24 | from whom such product was received |
| 25 | without providing the information required |

| 1 | under subparagraph (A)(ii) on behalf of |
|----|---|
| 2 | the hospital or other health care entity |
| 3 | that took ownership of such product pursu- |
| 4 | ant to the terms and conditions of any |
| 5 | agreement between such repackager and |
| 6 | the entity that owns the product. |
| 7 | "(C) Requests for information.— |
| 8 | Upon a request by the Secretary or other ap- |
| 9 | propriate Federal or State official, in the event |
| 10 | of a recall or for the purpose of investigating a |
| 11 | suspect product or an illegitimate product, a re- |
| 12 | packager described in section 581(16)(A) shall, |
| 13 | not later than 1 business day, and not to exceed |
| 14 | 48 hours, after receiving the request or in other |
| 15 | such reasonable time as determined by the Sec- |
| 16 | retary, provide the applicable transaction infor- |
| 17 | mation, transaction history, and transaction |
| 18 | statement for the product. |
| 19 | "(2) Product identifier.— |
| 20 | "(A) In general.—Beginning not later |
| 21 | than 5 years after the date of enactment of the |
| 22 | Drug Supply Chain Security Act, a repackager |
| 23 | described in section 581(16)(A)— |
| 24 | "(i) shall affix or imprint a product |
| 25 | identifier to each package and homogenous |

| 1 | case of product intended to be introduced |
|----|---|
| 2 | in a transaction in commerce; |
| 3 | "(ii) shall maintain the product iden- |
| 4 | tifier information for such product for not |
| 5 | less than 6 years after the date of the |
| 6 | transaction; |
| 7 | "(iii) may engage in transactions in- |
| 8 | volving a product only if such product is |
| 9 | encoded with a product identifier (except |
| 10 | as provided pursuant to subsection (a)(5)); |
| 11 | and |
| 12 | "(iv) shall maintain records for not |
| 13 | less than 6 years to allow the repackager |
| 14 | to associate the product identifier the re- |
| 15 | packager affixes or imprints with the prod- |
| 16 | uct identifier assigned by the original man- |
| 17 | ufacturer of the product. |
| 18 | "(B) Exception.—A package that is re- |
| 19 | quired to have a standardized numerical identi- |
| 20 | fier is not required to have a unique device |
| 21 | identifier. |
| 22 | "(3) Authorized trading partners.—Be- |
| 23 | ginning January 1, 2015, the trading partners of a |
| 24 | repackager described in section 581(16) may be only |
| 25 | authorized trading partners. |

| 1 | "(4) Verification.—Beginning not later than |
|----|--|
| 2 | January 1, 2015, a repackager described in section |
| 3 | 581(16)(A) shall have systems in place to enable the |
| 4 | repackager to comply with the following require- |
| 5 | ments: |
| 6 | "(A) Suspect product.— |
| 7 | "(i) In general.—Upon making a |
| 8 | determination that a product in the posses- |
| 9 | sion or control of the repackager is a sus- |
| 10 | pect product, or upon receiving a request |
| 11 | for verification from the Secretary that has |
| 12 | made a determination that a product with- |
| 13 | in the possession or control of a repack- |
| 14 | ager is a suspect product, a repackager |
| 15 | shall— |
| 16 | "(I) quarantine such product |
| 17 | within the possession or control of the |
| 18 | repackager from product intended for |
| 19 | distribution until such product is |
| 20 | cleared or dispositioned; and |
| 21 | "(II) promptly conduct an inves- |
| 22 | tigation in coordination with trading |
| 23 | partners, as applicable, to determine |
| 24 | whether the product is an illegitimate |
| 25 | product, which shall include validating |

| 1 | any applicable transaction history and |
|----|--|
| 2 | transaction information in the posses- |
| 3 | sion of the repackager and otherwise |
| 4 | investigating to determine whether the |
| 5 | product is an illegitimate product, |
| 6 | and, beginning 5 years after the date |
| 7 | of enactment of the Drug Supply |
| 8 | Chain Security Act (except as pro- |
| 9 | vided pursuant to subsection (a)(5)), |
| 10 | verifying the product at the package |
| 11 | level, including the standardized nu- |
| 12 | merical identifier. |
| 13 | "(ii) Cleared product.—If the re- |
| 14 | packager makes the determination that a |
| 15 | suspect product is not an illegitimate prod- |
| 16 | uct, the repackager shall promptly notify |
| 17 | the Secretary, if applicable, of such deter- |
| 18 | mination and such product may be further |
| 19 | distributed. |
| 20 | "(iii) Records.—A repackager shall |
| 21 | keep records of the investigation of a sus- |
| 22 | pect product for not less than 6 years after |
| 23 | the conclusion of the investigation. |
| 24 | "(B) Illegitimate product.— |

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| 1 | "(i) In General.—Upon deter- |
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| 2 | mining, in coordination with the manufac- |
| 3 | turer, that a product in the possession or |
| 4 | control of a repackager is an illegitimate |
| 5 | product, the repackager shall, in a manner |
| 6 | that is consistent with the systems and |
| 7 | processes of such repackager— |
| 8 | "(I) quarantine such product |
| 9 | within the possession or control of the |
| 10 | repackager from product intended for |
| 11 | distribution until such product is |
| 12 | dispositioned; |
| 13 | "(II) disposition the illegitimate |
| 14 | product within the possession or con- |
| 15 | trol of the repackager; |
| 16 | "(III) take reasonable and appro- |
| 17 | priate steps to assist a trading part- |
| 18 | ner to disposition an illegitimate prod- |
| 19 | uct not in the possession or control of |
| 20 | the repackager; and |
| 21 | "(IV) retain a sample of the |
| 22 | product for further physical examina- |
| 23 | tion or laboratory analysis of the |
| 24 | product by the manufacturer or Sec- |
| 25 | retary (or other appropriate Federal |

| 1 | or State official) upon request by the |
|----|--|
| 2 | manufacturer or Secretary (or other |
| 3 | appropriate Federal or State official), |
| 4 | as necessary and appropriate. |
| 5 | "(ii) Making a notification.— |
| 6 | Upon determining that a product in the |
| 7 | possession or control of the repackager is |
| 8 | an illegitimate product, the repackager |
| 9 | shall notify the Secretary and all imme- |
| 10 | diate trading partners that the repackager |
| 11 | has reason to believe may have received the |
| 12 | illegitimate product of such determination |
| 13 | not later than 24 hours after making such |
| 14 | determination. |
| 15 | "(iii) Responding to a notifica- |
| 16 | TION.—Upon the receipt of a notification |
| 17 | from the Secretary or a trading partner, a |
| 18 | repackager shall identify all illegitimate |
| 19 | product subject to such notification that is |
| 20 | in the possession or control of the repack- |
| 21 | ager, including any product that is subse- |
| 22 | quently received, and shall perform the ac- |
| 23 | tivities described in subparagraph (A). |
| 24 | "(iv) Terminating a notifica- |
| 25 | TION.—Upon making a determination, in |

| 1 | consultation with the Secretary, that a no- |
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| 2 | tification is no longer necessary, a repack- |
| 3 | ager shall promptly notify immediate trad- |
| 4 | ing partners that the repackager notified |
| 5 | pursuant to clause (ii) that such notifica- |
| 6 | tion has been terminated. |
| 7 | "(v) Records.—A repackager shall |
| 8 | keep records of the disposition of an illegit- |
| 9 | imate product for not less than 6 years |
| 10 | after the conclusion of the disposition. |
| 11 | "(C) REQUESTS FOR VERIFICATION.—Be- |
| 12 | ginning 5 years after the date of enactment of |
| 13 | the Drug Supply Chain Security Act, upon re- |
| 14 | ceiving a request for verification from an au- |
| 15 | thorized manufacturer, wholesale distributor, or |
| 16 | dispenser that is in possession or control of a |
| 17 | product they believe to be repackaged by such |
| 18 | repackager, a repackager shall, not later than |
| 19 | 24 hours after receiving the verification request |
| 20 | or in other such reasonable time as determined |
| 21 | by the Secretary, based on the circumstances of |
| 22 | the request, notify the person making the re- |
| 23 | quest whether the product identifier, including |
| 24 | the standardized numerical identifier, that is |
| 25 | the subject of the request corresponds to the |

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product identifier affixed or imprinted by the repackager. If a repackager responding to a verification request identifies a product identifier that does not correspond to that affixed or imprinted by the repackager, the repackager shall treat such product as suspect product and conduct an investigation as described in subparagraph (A). If the repackager has reason to believe the product is an illegitimate product, the repackager shall advise the person making the request of such belief at the time such repackager responds to the verification request.

"(D) ELECTRONIC DATABASE.—A repackager may satisfy the requirements of paragraph (4) by developing a secure electronic database or utilizing a secure electronic database developed or operated by another entity. The owner of such database shall establish the requirements and processes to respond to requests and may provide for data access to other members of the pharmaceutical distribution supply chain, as appropriate. The development and operation of such a database shall not relieve a repackager of the requirement under subparagraph (C) to respond to a verification request sub-

1 mitted by means other than a secure electronic 2 database.

"(E) VERIFICATION OF SALEABLE RETURNED PRODUCT.—Beginning 5 years after the date of enactment of the Drug Supply Chain Security Act, upon receipt of a returned product that the repackager intends to further distribute, before further distributing such product, the repackager shall verify the product identifier for each sealed homogeneous case of such product or, if such product is not in a sealed homogeneous case, verify the product identifier on each package.

"(f) Drop Shipments.—

"(1) In General.—A wholesale distributor that does not physically handle or store product shall be exempt from the provisions of this section, except the notification requirements under clauses (ii), (iii), and (iv) of subsection (c)(4)(B), provided that the manufacturer, repackager, or other wholesale distributor that distributes the product to the dispenser by means of a drop shipment for such wholesale distributor includes on the transaction information and transaction history to the dispenser the contact information of such wholesale distributor

| 1 | and provides the transaction information, trans- |
|----|--|
| 2 | action history, and transaction statement directly to |
| 3 | the dispenser. |
| 4 | "(2) Clarification.—For purposes of this |
| 5 | subsection, providing administrative services, includ- |
| 6 | ing processing of orders and payments, shall not by |
| 7 | itself, be construed as being involved in the han- |
| 8 | dling, distribution, or storage of a product.". |
| 9 | SEC. 203. ENHANCED DRUG DISTRIBUTION SECURITY. |
| 10 | Section 582, as added by section 202, is amended by |
| 11 | adding at the end the following: |
| 12 | "(g) Enhanced Drug Distribution Security.— |
| 13 | "(1) In general.—On the date that is 10 |
| 14 | years after the date of enactment of the Drug Sup- |
| 15 | ply Chain Security Act, the following interoperable, |
| 16 | electronic tracing of product at the package level re- |
| 17 | quirements shall go into effect: |
| 18 | "(A) The transaction information and the |
| 19 | transaction statements as required under this |
| 20 | section shall be exchanged in a secure, inter- |
| 21 | operable, electronic manner in accordance with |
| 22 | the standards established under the guidance |
| 23 | issued pursuant to paragraphs (3) and (4) of |
| 24 | subsection (h), including any revision of such |

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| 1 | guidance issued in accordance with paragraph |
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| 2 | (5) of such subsection. |
| 3 | "(B) The transaction information required |
| 4 | under this section shall include the product |
| 5 | identifier at the package level for each package |
| 6 | included in the transaction. |
| 7 | "(C) Systems and processes for verification |
| 8 | of product at the package level, including the |
| 9 | standardized numerical identifier, shall be re- |
| 10 | quired in accordance with the standards estab- |
| 11 | lished under the guidance issued pursuant to |
| 12 | subsection (a)(2) and the guidances issued pur- |
| 13 | suant to paragraphs (2), (3), and (4) of sub- |
| 14 | section (h), including any revision of such guid- |
| 15 | ances issued in accordance with paragraph (5) |
| 16 | of such subsection, which may include the use |
| 17 | of aggregation and inference as necessary. |
| 18 | "(D) The systems and processes necessary |
| 19 | to promptly respond with the transaction infor- |
| 20 | mation and transaction statement for a product |
| 21 | upon a request by the Secretary (or other ap- |
| 22 | propriate Federal or State official) in the event |
| 23 | of a recall or for the purposes of investigating |
| 24 | a suspect product or an illegitimate product |

shall be required.

| 1 | "(E) The systems and processes necessary |
|----|--|
| 2 | to promptly facilitate gathering the information |
| 3 | necessary to produce the transaction informa- |
| 4 | tion for each transaction going back to the |
| 5 | manufacturer, as applicable, shall be required— |
| 6 | "(i) in the event of a request by the |
| 7 | Secretary (or other appropriate Federal or |
| 8 | State official), on account of a recall or for |
| 9 | the purposes of investigating a suspect |
| 10 | product or an illegitimate product; or |
| 11 | "(ii) in the event of a request by an |
| 12 | authorized trading partner, in a secure |
| 13 | manner that ensures the protection of con- |
| 14 | fidential commercial information and trade |
| 15 | secrets, for purposes of investigating a sus- |
| 16 | pect product or assisting the Secretary (or |
| 17 | other appropriate Federal or State official) |
| 18 | with a request described in clause (i). |
| 19 | "(F) Each person accepting a saleable re- |
| 20 | turn shall have systems and processes in place |
| 21 | to allow acceptance of such product and may |
| 22 | accept saleable returns only if such person can |
| 23 | associate the saleable return product with the |
| 24 | transaction information and transaction state- |
| 25 | ment associated with that product. |

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| "(2) | COMPLIANCE.— |
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| 141 | CONFINANCE. |

"(A) Information maintenance agreeMent.—A dispenser may enter into a written
agreement with a third party, including an authorized wholesale distributor, under which the
third party shall confidentially maintain any information and statements required to be maintained under this section. If a dispenser enters
into such an agreement, the dispenser shall
maintain a copy of the written agreement and
shall not be relieved of the obligations of the
dispenser under this subsection.

"(B) ALTERNATIVE METHODS.—The Secretary, taking into consideration the assessment conducted under paragraph (3), shall provide for alternative methods of compliance with any of the requirements set forth in paragraph (1), including—

"(i) establishing timelines for compliance by small businesses (including small business dispensers with 25 or fewer fulltime employees) with such requirements, in order to ensure that such requirements do not impose undue economic hardship for small businesses, including small business

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| 1 | dispensers for whom the criteria set forth |
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| 2 | in the assessment under paragraph (3) is |
| 3 | not met, if the Secretary determines that |
| 4 | such requirements under paragraph (1) |
| 5 | would result in undue economic hardship; |
| 6 | and |
| 7 | "(ii) establishing a process by which a |
| 8 | dispenser may request a waiver from any |
| 9 | of the requirements set forth in paragraph |
| 10 | (1) if the Secretary determines that such |
| 11 | requirements would result in an undue eco- |
| 12 | nomic hardship, which shall include a proc- |
| 13 | ess for the biennial review and renewal of |
| 14 | any such waiver. |
| 15 | "(3) Assessment.— |
| 16 | "(A) IN GENERAL.—Not later than the |
| 17 | date that is 18 months after the Secretary |
| 18 | issues the final guidance required under sub- |
| 19 | section (h), the Secretary shall enter into a con- |
| 20 | tract with a private, independent consulting |
| 21 | firm with expertise to conduct a technology and |
| 22 | software assessment that looks at the feasibility |
| 23 | of dispensers with 25 or fewer full-time employ- |
| 24 | ees conducting interoperable, electronic tracing |

of products at the package level. Such assess-

| 1 | ment shall be completed not later than $8\frac{1}{2}$ |
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| 2 | years after the date of enactment of the Drug |
| 3 | Supply Chain Security Act. |
| 4 | "(B) CONDITION.—As a condition of the |
| 5 | award of the contract under subparagraph (A), |
| 6 | the private, independent consulting firm shall |
| 7 | agree to consult with dispensers with 25 or |
| 8 | fewer full-time employees when conducting the |
| 9 | assessment under such subparagraph. |
| 10 | "(C) Content.—The assessment under |
| 11 | subparagraph (A) shall assess whether— |
| 12 | "(i) the necessary software and hard- |
| 13 | ware is readily accessible to such dis- |
| 14 | pensers; |
| 15 | "(ii) the necessary software and hard- |
| 16 | ware is prohibitively expensive to obtain, |
| 17 | install, and maintain for such dispensers; |
| 18 | and |
| 19 | "(iii) the necessary hardware and |
| 20 | software can be integrated into business |
| 21 | practices, such as interoperability with |
| 22 | wholesale distributors, for such dispensers. |
| 23 | "(D) Publication.—The Secretary |
| 24 | shall— |

| 1 | "(i) publish the statement of work for |
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| 2 | the assessment under subparagraph (A) |
| 3 | for public comment prior to beginning the |
| 4 | assessment; |
| 5 | "(ii) publish the final assessment for |
| 6 | public comment not later than 30 calendar |
| 7 | days after receiving such assessment; and |
| 8 | "(iii) hold a public meeting not later |
| 9 | than 180 calendar days after receiving the |
| 10 | final assessment at which public stake- |
| 11 | holders may present their views on the as- |
| 12 | sessment. |
| 13 | "(4) Procedure.—Notwithstanding section |
| 14 | 553 of title 5, United States Code, the Secretary, in |
| 15 | promulgating any regulation pursuant to this sec- |
| 16 | tion, shall— |
| 17 | "(A) provide appropriate flexibility by— |
| 18 | "(i) not requiring the adoption of spe- |
| 19 | cific business systems for the maintenance |
| 20 | and transmission of data; |
| 21 | "(ii) prescribing alternative methods |
| 22 | of compliance for any of the requirements |
| 23 | set forth in paragraph (1) or set forth in |
| 24 | regulations implementing such require- |
| 25 | ments, including— |
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| 1 | "(I) timelines for small busi- |
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| 2 | nesses to comply with the require- |
| 3 | ments set forth in the regulations in |
| 4 | order to ensure that such require- |
| 5 | ments do not impose undue economic |
| 6 | hardship for small businesses (includ- |
| 7 | ing small business dispensers for |
| 8 | whom the criteria set forth in the as- |
| 9 | sessment under paragraph (3) is not |
| 10 | met), if the Secretary determines that |
| 11 | such requirements would result in |
| 12 | undue economic hardship; and |
| 13 | "(II) the establishment of a proc- |
| 14 | ess by which a dispenser may request |
| 15 | a waiver from any of the requirements |
| 16 | set forth in such regulations if the |
| 17 | Secretary determines that such re- |
| 18 | quirements would result in an undue |
| 19 | economic hardship; and |
| 20 | "(iii) taking into consideration— |
| 21 | "(I) the results of pilot projects, |
| 22 | including pilot projects pursuant to |
| 23 | this section and private sector pilot |
| 24 | projects, including those involving the |
| 25 | use of aggregation and inference; |

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| 1 | (11) the public meetings held |
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| 2 | and related guidance documents |
| 3 | issued under this section; |
| 4 | "(III) the public health benefits |
| 5 | of any additional regulations in com- |
| 6 | parison to the cost of compliance with |
| 7 | such requirements, including on enti- |
| 8 | ties of varying sizes and capabilities; |
| 9 | "(IV) the diversity of the phar- |
| 10 | maceutical distribution supply chain |
| 11 | by providing appropriate flexibility for |
| 12 | each sector, including both large and |
| 13 | small businesses; and |
| 14 | "(V) the assessment pursuant to |
| 15 | paragraph (3) with respect to small |
| 16 | business dispensers, including related |
| 17 | public comment and the public meet- |
| 18 | ing, and requirements under this sec- |
| 19 | tion; |
| 20 | "(B) issue a notice of proposed rulemaking |
| 21 | that includes a copy of the proposed regulation; |
| 22 | "(C) provide a period of not less than 60 |
| 23 | days for comments on the proposed regulation; |
| 24 | and |

| 1 | "(D) publish in the Federal Register the |
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| 2 | final regulation not less than 2 years prior to |
| 3 | the effective date of the regulation. |
| 4 | "(h) Guidance Documents.— |
| 5 | "(1) In general.—For the purposes of facili- |
| 6 | tating the successful and efficient adoption of se- |
| 7 | cure, interoperable product tracing at the package |
| 8 | level in order to enhance drug distribution security |
| 9 | and further protect the public health, the Secretary |
| 10 | shall issue the guidance documents as provided for |
| l 1 | in this subsection. |
| 12 | "(2) Suspect and illegitimate product.— |
| 13 | "(A) In general.—Not later than 180 |
| 14 | days after the date of enactment of the Drug |
| 15 | Supply Chain Security Act, the Secretary shall |
| 16 | issue a guidance document to aid trading part- |
| 17 | ners in the identification of a suspect product |
| 18 | and notification termination. Such guidance |
| 19 | document shall— |
| 20 | "(i) identify specific scenarios that |
| 21 | could significantly increase the risk of a |
| 22 | suspect product entering the pharma- |
| 23 | ceutical distribution supply chain; |
| 24 | "(ii) provide recommendation on how |
| 25 | trading partners may identify such product |

| 1 | and make a determination on whether the |
|----|--|
| 2 | product is a suspect product as soon as |
| 3 | practicable; and |
| 4 | "(iii) set forth the process by which |
| 5 | manufacturers, repackagers, wholesale dis- |
| 6 | tributors, and dispensers shall terminate |
| 7 | notifications in consultation with the Sec- |
| 8 | retary regarding illegitimate product pur- |
| 9 | suant to subsections $(b)(4)(B)$, $(c)(4)(B)$, |
| 10 | (d)(4)(B), and $(e)(4)(B)$. |
| 11 | "(B) REVISED GUIDANCE.—If the Sec- |
| 12 | retary revises the guidance issued under sub- |
| 13 | paragraph (A), the Secretary shall follow the |
| 14 | procedure set forth in paragraph (5). |
| 15 | "(3) Unit level tracing.— |
| 16 | "(A) IN GENERAL.—In order to enhance |
| 17 | drug distribution security at the package level, |
| 18 | not later than 18 months after conducting a |
| 19 | public meeting on the system attributes nec- |
| 20 | essary to enable secure tracing of product at |
| 21 | the package level, including allowing for the use |
| 22 | of verification, inference, and aggregation, as |
| 23 | necessary, the Secretary shall issue a final guid- |
| 24 | ance document that outlines and makes rec- |
| 25 | ommendations with respect to the system at- |

| 1 | tributes necessary to enable secure tracing at |
|----|--|
| 2 | the package level as required under the require- |
| 3 | ments established under subsection (g). Such |
| 4 | guidance document shall— |
| 5 | "(i) define the circumstances under |
| 6 | which the sectors within the pharma- |
| 7 | ceutical distribution supply chain may, in |
| 8 | the most efficient manner practicable, infer |
| 9 | the contents of a case, pallet, tote, or other |
| 10 | aggregate of individual packages or con- |
| 11 | tainers of product, from a product identi- |
| 12 | fier associated with the case, pallet, tote, |
| 13 | or other aggregate, without opening each |
| 14 | case, pallet, tote, or other aggregate or |
| 15 | otherwise individually scanning each pack- |
| 16 | age; |
| 17 | "(ii) identify methods and processes |
| 18 | to enhance secure tracing of product at the |
| 19 | package level, such as secure processes to |
| 20 | facilitate the use of inference, enhanced |
| 21 | verification activities, the use of aggrega- |
| 22 | tion and inference, processes that utilize |
| 23 | the product identifiers to enhance tracing |
| 24 | of product at the package level, including |

| 1 | the standardized numerical identifier, or |
|----|---|
| 2 | package security features; and |
| 3 | "(iii) ensure the protection of con- |
| 4 | fidential commercial information and trade |
| 5 | secrets. |
| 6 | "(B) Procedure.—In issuing the guid- |
| 7 | ance under subparagraph (A), and in revising |
| 8 | such guidance, if applicable, the Secretary shall |
| 9 | follow the procedure set forth in paragraph (5). |
| 10 | "(4) Standards for interoperable data |
| 11 | EXCHANGE.— |
| 12 | "(A) IN GENERAL.—In order to enhance |
| 13 | secure tracing of a product at the package level, |
| 14 | the Secretary, not later than 18 months after |
| 15 | conducting a public meeting on the interoper- |
| 16 | able standards necessary to enhance the secu- |
| 17 | rity of the pharmaceutical distribution supply |
| 18 | chain, shall update the guidance issued pursu- |
| 19 | ant to subsection (a)(2), as necessary and ap- |
| 20 | propriate, and finalize such guidance document |
| 21 | so that the guidance document— |
| 22 | "(i) identifies and makes rec- |
| 23 | ommendations with respect to the stand- |
| 24 | ards necessary for adoption in order to |
| 25 | support the secure, interoperable electronic |
| | |

| 1 | data exchange among the pharmaceutical |
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| 2 | distribution supply chain that comply with |
| 3 | a form and format developed by a widely |
| 4 | recognized international standards develop- |
| 5 | ment organization; |
| 6 | "(ii) takes into consideration stand- |
| 7 | ards established pursuant to subsection |
| 8 | (a)(2) and section 505D; |
| 9 | "(iii) facilitates the creation of a uni- |
| 10 | form process or methodology for product |
| 11 | tracing; and |
| 12 | "(iv) ensures the protection of con- |
| 13 | fidential commercial information and trade |
| 14 | secrets. |
| 15 | "(B) Procedure.—In issuing the guid- |
| 16 | ance under subparagraph (A), and in revising |
| 17 | such guidance, if applicable, the Secretary shall |
| 18 | follow the procedure set forth in paragraph (5). |
| 19 | "(5) Procedure.—In issuing or revising any |
| 20 | guidance issued pursuant to this subsection or sub- |
| 21 | section (g), except the initial guidance issued under |
| 22 | paragraph (2)(A), the Secretary shall— |
| 23 | "(A) publish a notice in the Federal Reg- |
| 24 | ister for a period not less than 30 days an- |

| 1 | nouncing that the draft or revised draft guid- |
|----|--|
| 2 | ance is available; |
| 3 | "(B) post the draft guidance document or |
| 4 | the Internet Web site of the Food and Drug |
| 5 | Administration and make such draft guidance |
| 6 | document available in hard copy; |
| 7 | "(C) provide an opportunity for comment |
| 8 | and review and take into consideration any |
| 9 | comments received; |
| 10 | "(D) revise the draft guidance, as appro- |
| 11 | priate; |
| 12 | "(E) publish a notice in the Federal Reg- |
| 13 | ister for a period not less than 30 days an- |
| 14 | nouncing that the final guidance or final revised |
| 15 | guidance is available; |
| 16 | "(F) post the final guidance document or |
| 17 | the Internet Web site of the Food and Drug |
| 18 | Administration and make such final guidance |
| 19 | document available in hard copy; and |
| 20 | "(G) provide for an effective date of not |
| 21 | earlier than 1 year after such guidance becomes |
| 22 | final. |
| 23 | "(i) Public Meetings.— |
| 24 | "(1) In General.—The Secretary shall hold |
| 25 | not less than 5 public meetings to enhance the safe- |

| 1 | ty and security of the pharmaceutical distribution |
|----|--|
| 2 | supply chain and provide for comment. The Sec- |
| 3 | retary may hold the first such public meeting not |
| 4 | earlier than 1 year after the date of enactment of |
| 5 | the Drug Supply Chain Security Act. In carrying |
| 6 | out the public meetings described in this paragraph, |
| 7 | the Secretary shall— |
| 8 | "(A) prioritize topics necessary to inform |
| 9 | the issuance of the guidance described in para- |
| 10 | graphs (3) and (4) of subsection (h); and |
| 11 | "(B) take all measures reasonable and |
| 12 | practicable to ensure the protection of confiden- |
| 13 | tial commercial information and trade secrets. |
| 14 | "(2) Content.—Each of the following topics |
| 15 | shall be addressed in at least one of the public meet- |
| 16 | ings described in paragraph (1): |
| 17 | "(A) An assessment of the steps taken |
| 18 | under subsections (b) through (e) to build ca- |
| 19 | pacity for a unit-level system, including the im- |
| 20 | pact of the requirements of such subsections |
| 21 | on— |
| 22 | "(i) the ability of the health care sys- |
| 23 | tem collectively to maintain patient access |
| 24 | to medicines; |
| | |

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| 1 | "(ii) the scalability of such require- |
|----|--|
| 2 | ments, including as it relates to product |
| 3 | lines; and |
| 4 | "(iii) the capability of different sec- |
| 5 | tors and subsectors, including both large |
| 6 | and small businesses, to affix and utilize |
| 7 | the product identifier. |
| 8 | "(B) The system attributes necessary to |
| 9 | support the requirements set forth under sub- |
| 10 | section (g), including the standards necessary |
| 11 | for adoption in order to support the secure, |
| 12 | interoperable electronic data exchange among |
| 13 | sectors within the pharmaceutical distribution |
| 14 | supply chain. |
| 15 | "(C) Best practices in each of the different |
| 16 | sectors within the pharmaceutical distribution |
| 17 | supply chain to implement the requirements of |
| 18 | this section. |
| 19 | "(D) The costs and benefits of the imple- |
| 20 | mentation of this section, including the impact |
| 21 | on each pharmaceutical distribution supply |
| 22 | chain sector and on public health. |
| 23 | "(E) Whether electronic tracing require- |
| 24 | ments, including tracing of product at the pack- |

| 1 | age level, are feasible, cost effective, and needed |
|----|---|
| 2 | to protect the public health. |
| 3 | "(F) The systems and processes needed to |
| 4 | utilize the product identifiers to enhance tracing |
| 5 | of product at the package level, including allow- |
| 6 | ing for verification, aggregation, and inference, |
| 7 | as necessary. |
| 8 | "(G) The technical capabilities and legal |
| 9 | authorities, if any, needed to establish an inter- |
| 10 | operable, electronic system that provides for |
| 11 | tracing of product at the package level. |
| 12 | "(H) The impact that such additional re- |
| 13 | quirements would have on patient safety, the |
| 14 | drug supply, cost and regulatory burden, and |
| 15 | timely patient access to prescription drugs. |
| 16 | "(I) Other topics, as determined appro- |
| 17 | priate by the Secretary. |
| 18 | "(j) Pilot Projects.— |
| 19 | "(1) In general.—The Secretary shall estab- |
| 20 | lish 1 or more pilot projects, in coordination with |
| 21 | authorized manufacturers, repackagers, wholesale |
| 22 | distributors, and dispensers, to explore and evaluate |
| 23 | methods to enhance the safety and security of the |
| 24 | pharmaceutical distribution supply chain. Such |
| 25 | projects shall build upon efforts, in existence as of |

| 1 | the date of enactment of the Drug Supply Chain Se- |
|----|---|
| 2 | curity Act, to enhance the safety and security of the |
| 3 | pharmaceutical distribution supply chain, take into |
| 4 | consideration any pilot projects conducted prior to |
| 5 | such date of enactment, including any pilot projects |
| 6 | that use aggregation and inference, and inform the |
| 7 | draft and final guidance under paragraphs (3) and |
| 8 | (4) of subsection (h). |
| 9 | "(2) Content.— |
| 10 | "(A) In General.—The Secretary shall |
| 11 | ensure that the pilot projects under paragraph |
| 12 | (1) reflect the diversity of the pharmaceutical |
| 13 | distribution supply chain and that the pilot |
| 14 | projects, when taken as a whole, include partici- |
| 15 | pants representative of every sector, including |
| 16 | both large and small businesses. |
| 17 | "(B) Project design.—The pilot |
| 18 | projects under paragraph (1) shall be designed |
| 19 | to— |
| 20 | "(i) utilize the product identifier for |
| 21 | tracing of a product, which may include |
| 22 | verification of the product identifier of a |
| 23 | product, including the use of aggregation |
| 24 | and inference; |
| | |

| 1 | "(ii) improve the technical capabilities |
|----|--|
| 2 | of each sector and subsector to comply |
| 3 | with systems and processes needed to uti- |
| 4 | lize the product identifiers to enhance trac- |
| 5 | ing of a product; |
| 6 | "(iii) identify system attributes that |
| 7 | are necessary to implement the require- |
| 8 | ments established under this section; and |
| 9 | "(iv) complete other activities as de- |
| 10 | termined by the Secretary. |
| 11 | "(k) Sunset.—The following requirements shall |
| 12 | have no force or effect beginning on the date that is 10 |
| 13 | years after the date of enactment of the Drug Supply |
| 14 | Chain Security Act: |
| 15 | "(1) The provision and receipt of transaction |
| 16 | history under this section. |
| 17 | "(2) The requirements set forth for returns |
| 18 | under subsections $(b)(4)(E)$, $(c)(1)(B)(i)$, |
| 19 | (d)(1)(C)(i), and $(e)(4)(E)$. |
| 20 | "(3) The requirements set forth under subpara- |
| 21 | graphs $(A)(v)(II)$ and (D) of subsection $(e)(1)$, as |
| 22 | applied to lot level information only. |
| 23 | "(l) Rule of Construction.—The requirements |
| 24 | set forth in subsections (g)(4), (i), and (j) shall not be |
| 25 | construed as a condition, prohibition, or precedent for pre- |

| 1 | cluding or delaying the provisions becoming effective pur- |
|----------------------------|---|
| 2 | suant to subsection (g). |
| 3 | "(m) REQUESTS FOR INFORMATION.—On the date |
| 4 | that is 10 years after the date of enactment of the Drug |
| 5 | Supply Chain Security Act, the timeline for responses to |
| 6 | requests for information from the Secretary, or other ap- |
| 7 | propriate Federal or State official, as applicable, under |
| 8 | subsections (b)(1)(B), (c)(1)(C), and (e)(1)(C) shall be |
| 9 | not later than 24 hours after receiving the request from |
| 10 | the Secretary or other appropriate Federal or State offi- |
| 11 | cial, as applicable, or in such other reasonable time as de- |
| 12 | termined by the Secretary based on the circumstances of |
| 13 | the request.". |
| 14 | SEC. 204. NATIONAL STANDARDS FOR PRESCRIPTION DRUG |
| 15 | WHOLESALE DISTRIBUTORS. |
| 16 | (a) Amendments.— |
| | |
| 17 | (1) Requirement.—Section 503(e) (21 U.S.C. |
| 17 18 | |
| | (1) Requirement.—Section 503(e) (21 U.S.C. |
| 18 | (1) REQUIREMENT.—Section 503(e) (21 U.S.C. 353(e)) is amended by striking paragraphs (1), (2), |
| 18 19 | (1) REQUIREMENT.—Section 503(e) (21 U.S.C. 353(e)) is amended by striking paragraphs (1), (2), and (3) and inserting the following: |
| 18 19 20 | (1) REQUIREMENT.—Section 503(e) (21 U.S.C. 353(e)) is amended by striking paragraphs (1), (2), and (3) and inserting the following: "(1) REQUIREMENT.—Subject to section 583: |
| 18 19 20 21 | (1) Requirement.—Section 503(e) (21 U.S.C. 353(e)) is amended by striking paragraphs (1), (2), and (3) and inserting the following: "(1) Requirement.—Subject to section 583: "(A) In General.—No person may en- |
| 18 19 20 21 22 | (1) Requirement.—Section 503(e) (21 U.S.C. 353(e)) is amended by striking paragraphs (1), (2), and (3) and inserting the following: "(1) Requirement.—Subject to section 583: "(A) In General.—No person may engage in wholesale distribution of a drug subject |

| 1 | "(i)(I) is licensed by the State from |
|----|---|
| 2 | which the drug is distributed; or |
| 3 | "(II) if the State from which the drug |
| 4 | is distributed has not established a licen- |
| 5 | sure requirement, is licensed by the Sec- |
| 6 | retary; and |
| 7 | "(ii) if the drug is distributed inter- |
| 8 | state, is licensed by the State into which |
| 9 | the drug is distributed if the State into |
| 10 | which the drug is distributed requires the |
| 11 | licensure of a person that distributes drugs |
| 12 | into the State. |
| 13 | "(B) Standards.—Each Federal and |
| 14 | State license described in subparagraph (A) |
| 15 | shall meet the standards, terms, and conditions |
| 16 | established by the Secretary under section 583. |
| 17 | "(2) Reporting and database.— |
| 18 | "(A) Reporting.—Beginning January 1, |
| 19 | 2015, any person who owns or operates an es- |
| 20 | tablishment that engages in wholesale distribu- |
| 21 | tion shall— |
| 22 | "(i) report to the Secretary, on an an- |
| 23 | nual basis pursuant to a schedule deter- |
| 24 | mined by the Secretary— |
| | |

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| 1 | "(I) each State by which the per- |
|----|---|
| 2 | son is licensed and the appropriate |
| 3 | identification number of each such li- |
| 4 | cense; and |
| 5 | "(II) the name, address, and con- |
| 6 | tact information of each facility at |
| 7 | which, and all trade names under |
| 8 | which, the person conducts business; |
| 9 | and |
| 10 | "(ii) report to the Secretary within a |
| 11 | reasonable period of time and in a reason- |
| 12 | able manner, as determined by the Sec- |
| 13 | retary, any significant disciplinary actions, |
| 14 | such as the revocation or suspension of a |
| 15 | wholesale distributor license, taken by a |
| 16 | State or the Federal Government during |
| 17 | the reporting period against the wholesale |
| 18 | distributor. |
| 19 | "(B) Database.—Not later than January |
| 20 | 1, 2015, the Secretary shall establish a data- |
| 21 | base of authorized wholesale distributors. Such |
| 22 | database shall— |
| 23 | "(i) identify each authorized wholesale |
| 24 | distributor by name, contact information, |
| 25 | and each State where such wholesale dis- |

| 1 | tributor is appropriately licensed to engage |
|----|--|
| 2 | in wholesale distribution; |
| 3 | "(ii) be available to the public on the |
| 4 | Internet Web site of the Food and Drug |
| 5 | Administration; and |
| 6 | "(iii) be regularly updated on a sched- |
| 7 | ule determined by the Secretary. |
| 8 | "(C) COORDINATION.—The Secretary shall |
| 9 | establish a format and procedure for appro- |
| 10 | priate State officials to access the information |
| 11 | provided pursuant to subparagraph (A) in a |
| 12 | prompt and secure manner. |
| 13 | "(D) Confidentiality.—Nothing in this |
| 14 | paragraph shall be construed as authorizing the |
| 15 | Secretary to disclose any information that is a |
| 16 | trade secret or confidential information subject |
| 17 | to section 552(b)(4) of title 5, United States |
| 18 | Code, or section 1905 of title 18, United States |
| 19 | Code. |
| 20 | "(3) Costs.— |
| 21 | "(A) AUTHORIZED FEES OF SECRETARY.— |
| 22 | If a State does not establish a licensing pro- |
| 23 | gram for persons engaged in the wholesale dis- |
| 24 | tribution of a drug subject to subsection (b), |
| 25 | the Secretary shall license a person engaged in |

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| wholesale distribution located in such State and |
|--|
| may collect a reasonable fee in such amount |
| necessary to reimburse the Secretary for costs |
| associated with establishing and administering |
| the licensure program and conducting periodic |
| inspections under this section. The Secretary |
| shall adjust fee rates as needed on an annual |
| basis to generate only the amount of revenue |
| needed to perform this service. Fees authorized |
| under this paragraph shall be collected and |
| available for obligation only to the extent and in |
| the amount provided in advance in appropria- |
| tions Acts. Such fees are authorized to remain |
| available until expended. Such sums as may be |
| necessary may be transferred from the Food |
| and Drug Administration salaries and expenses |
| appropriation account without fiscal year limi- |
| tation to such appropriation account for sala- |
| ries and expenses with such fiscal year limita- |
| tion. |
| |

"(B) STATE LICENSING FEES.—Nothing in this Act shall prohibit States from collecting fees from wholesale distributors in connection with State licensing of such distributors.".

| 1 | (2) Wholesale distribution.—Section |
|----|---|
| 2 | 503(e) (21 U.S.C. 353(e)), as amended by para- |
| 3 | graph (1), is further amended by adding at the end |
| 4 | the following: |
| 5 | "(4) For the purposes of this subsection and |
| 6 | subsection (d), the term 'wholesale distribution' |
| 7 | means the distribution of a drug subject to sub- |
| 8 | section (b) to a person other than a consumer or pa- |
| 9 | tient, or receipt of a drug subject to subsection (b) |
| 10 | by a person other than the consumer or patient, but |
| 11 | does not include— |
| 12 | "(A) intracompany distribution of any |
| 13 | drug between members of an affiliated group or |
| 14 | within a manufacturer; |
| 15 | "(B) the distribution of a drug, or an offer |
| 16 | to distribute a drug among hospitals or other |
| 17 | health care entities which are under common |
| 18 | control; |
| 19 | "(C) the distribution of a drug or an offer |
| 20 | to distribute a drug for emergency medical rea- |
| 21 | sons, including a public health emergency dec- |
| 22 | laration pursuant to section 319 of the Public |
| 23 | Health Service Act, except that, for purposes of |
| 24 | this paragraph, a drug shortage not caused by |

| 1 | a public health emergency shall not constitute |
|----|--|
| 2 | an emergency medical reason; |
| 3 | "(D) the dispensing of a drug pursuant to |
| 4 | a prescription executed in accordance with sub- |
| 5 | section (b)(1); |
| 6 | "(E) the distribution of minimal quantities |
| 7 | of drug by a licensed retail pharmacy to a li- |
| 8 | censed practitioner for office use; |
| 9 | "(F) the distribution of a drug or an offer |
| 10 | to distribute a drug by a charitable organization |
| 11 | to a nonprofit affiliate of the organization to |
| 12 | the extent otherwise permitted by law; |
| 13 | "(G) the purchase or other acquisition by |
| 14 | a dispenser, hospital, or other health care entity |
| 15 | of a drug for use by such dispenser, hospital, or |
| 16 | other health care entity; |
| 17 | "(H) the distribution of a drug by the |
| 18 | manufacturer of such drug; |
| 19 | "(I) the receipt or transfer of a drug by an |
| 20 | authorized third-party logistics provider pro- |
| 21 | vided that such third-party logistics provider |
| 22 | does not take ownership of the drug; |
| 23 | "(J) a common carrier that transports a |
| 24 | drug, provided that the common carrier does |
| 25 | not take ownership of the drug; |

| 1 | (K) the distribution of a drug, or an offer |
|----|--|
| 2 | to distribute a drug by an authorized repack- |
| 3 | ager that has taken ownership or possession of |
| 4 | the drug and repacks it in accordance with sec- |
| 5 | tion 582(e); |
| 6 | "(L) salable drug returns when conducted |
| 7 | by a dispenser; |
| 8 | "(M) the distribution of a collection of fin- |
| 9 | ished medical devices, which may include a |
| 10 | product or biological product, assembled in kit |
| 11 | form strictly for the convenience of the pur- |
| 12 | chaser or user (referred to in this subparagraph |
| 13 | as a 'medical convenience kit') if— |
| 14 | "(i) the medical convenience kit is as- |
| 15 | sembled in an establishment that is reg- |
| 16 | istered with the Food and Drug Adminis- |
| 17 | tration as a device manufacturer in accord- |
| 18 | ance with section $510(b)(2)$; |
| 19 | "(ii) the medical convenience kit does |
| 20 | not contain a controlled substance that ap- |
| 21 | pears in a schedule contained in the Com- |
| 22 | prehensive Drug Abuse Prevention and |
| 23 | Control Act of 1970; |

| 1 | "(iii) in the case of a medical conven- |
|----|--|
| 2 | ience kit that includes a product, the per- |
| 3 | son that manufacturers the kit— |
| 4 | "(I) purchased such product di- |
| 5 | rectly from the pharmaceutical manu- |
| 6 | facturer or from a wholesale dis- |
| 7 | tributor that purchased the product |
| 8 | directly from the pharmaceutical man- |
| 9 | ufacturer; and |
| 10 | "(II) does not alter the primary |
| 11 | container or label of the product as |
| 12 | purchased from the manufacturer or |
| 13 | wholesale distributor; and |
| 14 | "(iv) in the case of a medical conven- |
| 15 | ience kit that includes a product, the prod- |
| 16 | uct is— |
| 17 | "(I) an intravenous solution in- |
| 18 | tended for the replenishment of fluids |
| 19 | and electrolytes; |
| 20 | "(II) a product intended to main- |
| 21 | tain the equilibrium of water and min- |
| 22 | erals in the body; |
| 23 | "(III) a product intended for irri- |
| 24 | gation or reconstitution; |
| 25 | "(IV) an anesthetic; |

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| 1 | "(V) an anticoagulant; |
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| 2 | "(VI) a vasopressor; or |
| 3 | "(VII) a sympathicomimetic; |
| 4 | "(N) the distribution of an intravenous |
| 5 | drug that, by its formulation, is intended for |
| 6 | the replenishment of fluids and electrolytes |
| 7 | (such as sodium, chloride, and potassium) or |
| 8 | calories (such as dextrose and amino acids); |
| 9 | "(O) the distribution of an intravenous |
| 10 | drug used to maintain the equilibrium of water |
| 11 | and minerals in the body, such as dialysis solu- |
| 12 | tions; |
| 13 | "(P) the distribution of a drug that is in- |
| 14 | tended for irrigation, or sterile water, whether |
| 15 | intended for such purposes or for injection; |
| 16 | "(Q) the distribution of medical gas, as de- |
| 17 | fined in section 575; |
| 18 | "(R) facilitating the distribution of a prod- |
| 19 | uct by providing solely administrative services, |
| 20 | including processing of orders and payments; or |
| 21 | "(S) the transfer of a product by a hos- |
| 22 | pital or other health care entity, or by a whole- |
| 23 | sale distributor or manufacturer operating at |
| 24 | the direction of the hospital or other health care |
| 25 | entity, to a repackager described in section |

| 1 | 581(16)(B) and registered under section 510 |
|----|---|
| 2 | for the purpose of repackaging the drug for use |
| 3 | by that hospital, or other health care entity and |
| 4 | other health care entities that are under com- |
| 5 | mon control, if ownership of the drug remains |
| 6 | with the hospital or other health care entity at |
| 7 | all times.". |
| 8 | (3) Third-party logistics providers.—Sec- |
| 9 | tion 503(e) (21 U.S.C. 353(e)), as amended by para- |
| 10 | graph (2), is further amended by adding at the end |
| 11 | the following: |
| 12 | "(5) Third-party logistics providers.— |
| 13 | Notwithstanding paragraphs (1) through (4), each |
| 14 | entity that meets the definition of a third-party lo- |
| 15 | gistics provider under section 581(22) shall obtain a |
| 16 | license as a third-party logistics provider as de- |
| 17 | scribed in section 584(a) and is not required to ob- |
| 18 | tain a license as a wholesale distributor if the entity |
| 19 | never assumes an ownership interest in the product |
| 20 | it handles.". |
| 21 | (4) Affiliate.—Section 503(e) (21 U.S.C. |
| 22 | 353(e)), as amended by paragraph (3), is further |
| 23 | amended by adding at the end the following: |
| 24 | "(6) Affiliate.—For purposes of this sub- |
| 25 | section, the term 'affiliate' means a business entity |

| that has a relationship with a second business entity |
|---|
| if, directly or indirectly— |
| "(A) one business entity controls, or has |
| the power to control, the other business entity; |
| or |
| "(B) a third party controls, or has the |
| power to control, both of the business entities.". |
| (5) STANDARDS.—Subchapter H of chapter V, |
| as added by section 202, is amended by adding at |
| the end the following: |
| "SEC. 583. NATIONAL STANDARDS FOR PRESCRIPTION |
| DRUG WHOLESALE DISTRIBUTORS. |
| (((a) In Company III a Constant In III at Inter- |
| "(a) In General.—The Secretary shall, not later |
| than 2 years after the date of enactment of the Drug Sup- |
| |
| than 2 years after the date of enactment of the Drug Sup- |
| than 2 years after the date of enactment of the Drug Supply Chain Security Act, establish by regulation standards |
| than 2 years after the date of enactment of the Drug Supply Chain Security Act, establish by regulation standards for the licensing of persons under section 503(e)(1) (as |
| than 2 years after the date of enactment of the Drug Supply Chain Security Act, establish by regulation standards for the licensing of persons under section 503(e)(1) (as amended by the Drug Supply Chain Security Act), includ- |
| than 2 years after the date of enactment of the Drug Supply Chain Security Act, establish by regulation standards for the licensing of persons under section 503(e)(1) (as amended by the Drug Supply Chain Security Act), including the revocation, reissuance, and renewal of such license. |
| than 2 years after the date of enactment of the Drug Supply Chain Security Act, establish by regulation standards for the licensing of persons under section 503(e)(1) (as amended by the Drug Supply Chain Security Act), including the revocation, reissuance, and renewal of such license. "(b) Content.—For the purpose of ensuring uni- |
| than 2 years after the date of enactment of the Drug Supply Chain Security Act, establish by regulation standards for the licensing of persons under section 503(e)(1) (as amended by the Drug Supply Chain Security Act), including the revocation, reissuance, and renewal of such license. "(b) Content.—For the purpose of ensuring uniformity with respect to standards set forth in this section, |
| than 2 years after the date of enactment of the Drug Supply Chain Security Act, establish by regulation standards for the licensing of persons under section 503(e)(1) (as amended by the Drug Supply Chain Security Act), including the revocation, reissuance, and renewal of such license. "(b) Content.—For the purpose of ensuring uniformity with respect to standards set forth in this section, the standards established under subsection (a) shall apply |
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| 1 | "(1) The storage and handling of prescription |
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| 2 | drugs, including facility requirements. |
| 3 | "(2) The establishment and maintenance of |
| 4 | records of the distributions of such drugs. |
| 5 | "(3) The furnishing of a bond or other equiva- |
| 6 | lent means of security, as follows: |
| 7 | "(A)(i) For the issuance or renewal of a |
| 8 | wholesale distributor license, an applicant that |
| 9 | is not a government owned and operated whole- |
| 10 | sale distributor shall submit a surety bond of |
| 11 | \$100,000 or other equivalent means of security |
| 12 | acceptable to the State. |
| 13 | "(ii) For purposes of clause (i), the State |
| 14 | or other applicable authority may accept a sur- |
| 15 | ety bond in the amount of \$25,000 if the an- |
| 16 | nual gross receipts of the previous tax year for |
| 17 | the wholesaler is \$10,000,000 or less. |
| 18 | "(B) If a wholesale distributor can provide |
| 19 | evidence that it possesses the required bond in |
| 20 | a State, the requirement for a bond in another |
| 21 | State shall be waived. |
| 22 | "(4) Mandatory background checks and |
| 23 | fingerprinting of facility managers or designated |
| 24 | representatives. |

| 1 | "(5) The establishment and implementation of |
|----|--|
| 2 | qualifications for key personnel. |
| 3 | "(6) The mandatory physical inspection of any |
| 4 | facility to be used in wholesale distribution within a |
| 5 | reasonable time frame from the initial application of |
| 6 | the facility and to be conducted by the licensing au- |
| 7 | thority or by the State, consistent with subsection |
| 8 | (e). |
| 9 | "(7) In accordance with subsection (d), the pro- |
| 10 | hibition of certain persons from receiving or main- |
| 11 | taining licensure for wholesale distribution. |
| 12 | "(c) Inspections.—To satisfy the inspection re- |
| 13 | quirement under subsection (b)(6), the Federal or State |
| 14 | licensing authority may conduct the inspection or may ac- |
| 15 | cept an inspection by the State in which the facility is lo- |
| 16 | cated, or by a third-party accreditation or inspection serv- |
| 17 | ice approved by the Secretary or the State licensing such |
| 18 | wholesale distributor. |
| 19 | "(d) Prohibited Persons.—The standards estab- |
| 20 | lished under subsection (a) shall include requirements to |
| 21 | prohibit a person from receiving or maintaining licensure |
| 22 | for wholesale distribution if the person— |
| 23 | "(1) has been convicted of any felony for con- |
| 24 | duct relating to wholesale distribution, any felony |
| 25 | violation of subsection (i) or (k) of section 301, or |

| 1 | any felony violation of section 1365 of title 18, |
|----|---|
| 2 | United States Code, relating to product tampering; |
| 3 | or |
| 4 | "(2) has engaged in a pattern of violating the |
| 5 | requirements of this section, or State requirements |
| 6 | for licensure, that presents a threat of serious ad- |
| 7 | verse health consequences or death to humans. |
| 8 | "(e) Requirements.—The Secretary, in promul- |
| 9 | gating any regulation pursuant to this section, shall, not- |
| 10 | withstanding section 553 of title 5, United States Code— |
| 11 | "(1) issue a notice of proposed rulemaking that |
| 12 | includes a copy of the proposed regulation; |
| 13 | "(2) provide a period of not less than 60 days |
| 14 | for comments on the proposed regulation; and |
| 15 | "(3) provide that the final regulation take effect |
| 16 | on the date that is 2 years after the date such final |
| 17 | regulation is published.". |
| 18 | (b) Authorized Distributors of Record.—Sec- |
| 19 | tion 503(d) (21 U.S.C. 353(d)) is amended by adding at |
| 20 | the end the following: |
| 21 | "(4) In this subsection, the term 'authorized |
| 22 | distributors of record' means those distributors with |
| 23 | whom a manufacturer has established an ongoing re- |
| 24 | lationship to distribute such manufacturer's prod- |
| 25 | ucts.". |

| 1 | (c) Effective Date.—The amendments made by |
|----|--|
| 2 | subsections (a) and (b) shall take effect on January 1, |
| 3 | 2015. |
| 4 | SEC. 205. NATIONAL STANDARDS FOR THIRD-PARTY LOGIS- |
| 5 | TICS PROVIDERS; UNIFORM NATIONAL POL- |
| 6 | ICY. |
| 7 | Subchapter H of chapter V, as amended by section |
| 8 | 204, is further amended by adding at the end the fol- |
| 9 | lowing: |
| 10 | "SEC. 584. NATIONAL STANDARDS FOR THIRD-PARTY LO- |
| 11 | GISTICS PROVIDERS. |
| 12 | "(a) Requirements.—No third-party logistics pro- |
| 13 | vider in any State may conduct activities in any State un- |
| 14 | less each facility of such third-party logistics provider— |
| 15 | "(1)(A) is licensed by the State from which the |
| 16 | drug is distributed by the third-party logistics pro- |
| 17 | vider, in accordance with the regulations promul- |
| 18 | gated under subsection (d); or |
| 19 | "(B) if the State from which the drug distrib- |
| 20 | uted by the third-party logistics provider has not es- |
| 21 | tablished a licensure requirement, is licensed by the |
| 22 | Secretary, in accordance with the regulations pro- |
| 23 | mulgated under subsection (d); and |
| 24 | "(2) if the drug is distributed interstate, is li- |
| 25 | censed by the State into which the drug is distrib- |

1 uted by the third-party logistics provider if such 2 State licenses third-party logistics providers that dis-3 tribute drugs into the State and the third-party lo-4 gistics provider is not licensed by the Secretary as 5 described in paragraph (1)(B). "(b) REPORTING.—Beginning 1 year after the date 6 of enactment of the Drug Supply Chain Security Act, a 8 facility of a third-party logistics provider shall report to the Secretary, on an annual basis pursuant to a schedule 10 determined by the Secretary— 11 "(1) the State by which the facility is licensed 12 and the appropriate identification number of such li-13 cense; and 14 "(2) the name and address of the facility and 15 all trade names under which such facility conducts business. 16 17 "(c) Costs.— 18 "(1) Authorized fees of secretary.—If a 19 State does not establish a licensing program for a 20 third-party logistics provider, the Secretary shall li-21 cense the third-party logistics provider located in such State and may collect a reasonable fee in such 22 23 amount necessary to reimburse the Secretary for 24 costs associated with establishing and administering 25 the licensure program and conducting periodic inTAM13295 S.L.C.

spections under this section. The Secretary shall adjust fee rates as needed on an annual basis to generate only the amount of revenue needed to perform this service. Fees authorized under this paragraph shall be collected and available for obligation only to the extent and in the amount provided in advance in appropriations Acts. Such fees are authorized to remain available until expended. Such sums as may be necessary may be transferred from the Food and Drug Administration salaries and expenses appropriation account without fiscal year limitation to such appropriation account for salaries and expenses with such fiscal year limitation.

"(2) STATE LICENSING FEES.—

"(A) STATE ESTABLISHED PROGRAM.—
Nothing in this Act shall prohibit a State that
has established a program to license a thirdparty logistics provider from collecting fees
from a third-party logistics provider for such a
license.

"(B) No STATE ESTABLISHED PRO-GRAM.—A State that does not establish a program to license a third-party logistics provider in accordance with this section shall be prohib-

| 1 | ited from collecting a State licensing fee from |
|----|---|
| 2 | a third-party logistics provider. |
| 3 | "(d) Regulations.— |
| 4 | "(1) In General.—Not later than 2 years |
| 5 | after the date of enactment of the Drug Supply |
| 6 | Chain Security Act, the Secretary shall issue regula- |
| 7 | tions regarding the standards for licensing under |
| 8 | subsection (a), including the revocation and |
| 9 | reissuance of such license, to third-party logistics |
| 10 | providers under this section. |
| 11 | "(2) Content.—Such regulations shall— |
| 12 | "(A) establish a process by which a third- |
| 13 | party accreditation program approved by the |
| 14 | Secretary shall, upon request by a third-party |
| 15 | logistics provider, issue a license to each third- |
| 16 | party logistics provider that meets the require- |
| 17 | ments set forth in this section; |
| 18 | "(B) establish a process by which the Sec- |
| 19 | retary shall issue a license to each third-party |
| 20 | logistics provider that meets the requirements |
| 21 | set forth in this section if the Secretary is not |
| 22 | able to approve a third-party accreditation pro- |
| 23 | gram because no such program meets the Sec- |
| 24 | retary's requirements necessary for approval of |
| 25 | such a third-party accreditation program; |

| 1 | "(C) require that the entity complies with |
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| 2 | storage practices, as determined by the Sec- |
| 3 | retary for such facility, including— |
| 4 | "(i) maintaining access to warehouse |
| 5 | space of suitable size to facilitate safe op- |
| 6 | erations, including a suitable area to quar- |
| 7 | antine suspect product; |
| 8 | "(ii) maintaining adequate security; |
| 9 | and |
| 10 | "(iii) having written policies and pro- |
| 11 | cedures to— |
| 12 | "(I) address receipt, security, |
| 13 | storage, inventory, shipment, and dis- |
| 14 | tribution of a product; |
| 15 | (Π) identify, record, and report |
| 16 | confirmed losses or thefts in the |
| 17 | United States; |
| 18 | "(III) correct errors and inac- |
| 19 | curacies in inventories; |
| 20 | "(IV) provide support for manu- |
| 21 | facturer recalls; |
| 22 | "(V) prepare for, protect against, |
| 23 | and address any reasonably foresee- |
| 24 | able crisis that affects security or op- |

| 1 | eration at the facility, such as a |
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| 2 | strike, fire, or flood; |
| 3 | "(VI) ensure that any expired |
| 4 | product is segregated from other |
| 5 | products and returned to the manu- |
| 6 | facturer or repackager or destroyed; |
| 7 | "(VII) maintain the capability to |
| 8 | trace the receipt and outbound dis- |
| 9 | tribution of a product, and supplies |
| 10 | and records of inventory; and |
| 11 | "(VIII) quarantine or destroy a |
| 12 | suspect product if directed to do so by |
| 13 | the respective manufacturer, wholesale |
| 14 | distributor, dispenser, or an author- |
| 15 | ized government agency; |
| 16 | "(D) provide for periodic inspection by the |
| 17 | licensing authority, as determined by the Sec- |
| 18 | retary, of such facility warehouse space to en- |
| 19 | sure compliance with this section; |
| 20 | "(E) prohibit a facility from having as a |
| 21 | manager or designated representative anyone |
| 22 | convicted of any felony violation of subsection |
| 23 | (i) or (k) of section 301 or any violation of sec- |
| 24 | tion 1365 of title 18, United States Code relat- |
| 25 | ing to product tampering; |
| | |

| 1 | "(F) provide for mandatory background |
|----|--|
| 2 | checks of a facility manager or a designated |
| 3 | representative of such manager; |
| 4 | "(G) require a third-party logistics pro- |
| 5 | vider to provide the applicable licensing author- |
| 6 | ity, upon a request by such authority, a list of |
| 7 | all product manufacturers, wholesale distribu- |
| 8 | tors, and dispensers for whom the third-party |
| 9 | logistics provider provides services at such facil- |
| 10 | ity; and |
| 11 | "(H) include procedures under which any |
| 12 | third-party logistics provider license— |
| 13 | "(i) expires on the date that is 3 |
| 14 | years after issuance of the license; and |
| 15 | "(ii) may be renewed for additional 3- |
| 16 | year periods. |
| 17 | "(3) Procedure.—In promulgating the regula- |
| 18 | tions under this subsection, the Secretary shall, not- |
| 19 | withstanding section 553 of title 5, United States |
| 20 | Code— |
| 21 | "(A) issue a notice of proposed rulemaking |
| 22 | that includes a copy of the proposed regulation |
| 23 | "(B) provide a period of not less than 60 |
| 24 | days for comments on the proposed regulation |
| 25 | and |

| 1 | "(C) provide that the final regulation takes |
|----|---|
| 2 | effect upon the expiration of 1 year after the |
| 3 | date that such final regulation is issued. |
| 4 | "(e) Validity.—A license issued under this section |
| 5 | shall remain valid as long as such third-party logistics pro- |
| 6 | vider remains licensed consistent with this section. If the |
| 7 | Secretary finds that the third-party accreditation program |
| 8 | demonstrates that all applicable requirements for licensure |
| 9 | under this section are met, the Secretary shall issue a li- |
| 10 | cense under this section to a third-party logistics provider |
| 11 | receiving accreditation, pursuant to subsection (d)(2)(A). |
| 12 | "SEC. 585. UNIFORM NATIONAL POLICY. |
| 13 | "(a) Product Tracing and Other Require- |
| 14 | MENTS.—Beginning on the date of enactment of the Drug |
| 15 | Supply Chain Security Act, no State or political subdivi- |
| 16 | sion of a State may establish or continue in effect any |
| 17 | requirements for tracing products through the distribution |
| 18 | system (including any requirements with respect to state- |
| 19 | ments of distribution history, transaction history, trans- |
| 20 | action information, or transaction statement of a product |
| 21 | as such product changes ownership in the supply chain, |
| 22 | or verification, investigation, disposition, notification, or |
| 23 | recordkeeping relating to such systems, including paper or |
| 24 | electronic pedigree systems or for tracking and tracing |
| 25 | drugs throughout the distribution system) which are in- |

consistent with, more stringent than, or in addition to, any 2 requirements applicable under section 503(e) (as amended 3 by such Act) or this subchapter (or regulations issued 4 thereunder), or which are inconsistent with— 5 "(1) any waiver, exception, or exemption pursu-6 ant to section 581 or 582; or 7 "(2) any restrictions specified in section 582. "(b) Wholesale Distributor and Third-Party 8 LOGISTICS PROVIDER STANDARDS.— 10 "(1) IN GENERAL.—Beginning on the date of 11 enactment of the Drug Supply Chain Security Act, 12 no State or political subdivision of a State may es-13 tablish or continue any standards, requirements, or 14 regulations with respect to wholesale prescription 15 drug distributor or third-party logistics provider li-16 censure that are inconsistent with, less stringent 17 than, directly related to, or covered by the standards 18 and requirements applicable under section 503(e) 19 (as amended by such Act), in the case of a wholesale 20 distributor, or section 584, in the case of a third-21 party logistics provider. 22 "(2) State regulation of third-party lo-GISTICS PROVIDERS.—No State shall regulate third-23 24 party logistics providers as wholesale distributors.

| 1 | "(3) Administration fees.—Notwithstanding |
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| 2 | paragraph (1), a State may administer fee collec- |
| 3 | tions for effectuating the wholesale drug distributor |
| 4 | and third-party logistics provider licensure require- |
| 5 | ments under sections 503(e) (as amended by the |
| 6 | Drug Supply Chain Security Act), 583, and 584. |
| 7 | "(4) Enforcement, suspension, and rev- |
| 8 | OCATION.—Notwithstanding paragraph (1), a |
| 9 | State— |
| 10 | "(A) may take administrative action, in- |
| 11 | cluding fines, to enforce a requirement promul- |
| 12 | gated by the State in accordance with section |
| 13 | 503(e) (as amended by the Drug Supply Chain |
| 14 | Security Act) or this subchapter; |
| 15 | "(B) may provide for the suspension or |
| 16 | revocation of licenses issued by the State for |
| 17 | violations of the laws of such State; |
| 18 | "(C) upon conviction of violations of Fed- |
| 19 | eral, State, or local drug laws or regulations, |
| 20 | may provide for fines, imprisonment, or civil |
| 21 | penalties; and |
| 22 | "(D) may regulate activities of licensed en- |
| 23 | tities in a manner that is consistent with prod- |
| 24 | uct tracing requirements under section 582. |
| | |

- 1 "(c) Exception.—Nothing in this section shall be
- 2 construed to preempt State requirements related to the
- 3 distribution of prescription drugs if such requirements are
- 4 not related to product tracing as described in subsection
- 5 (a) or wholesale distributor and third-party logistics pro-
- 6 vider licensure as described in subsection (b) applicable
- 7 under section 503(e) (as amended by the Drug Supply
- 8 Chain Security Act) or this subchapter (or regulations
- 9 issued thereunder).".
- 10 SEC. 206. PENALTIES.
- 11 (a) Prohibited Act.—Section 301(t) (21 U.S.C.
- 12 331(t)), is amended—
- 13 (1) by striking "or" after "the requirements of
- 14 section 503(d),"; and
- 15 (2) by inserting ", failure to comply with the
- requirements under section 582, the failure to com-
- 17 ply with the requirements under section 584, as ap-
- plicable," after "in violation of section 503(e)".
- 19 (b) MISBRANDING.—Section 502 (21 U.S.C. 352), as
- 20 amended by section 103, is further amended by adding
- 21 at the end the following:
- 22 "(cc) If it is a drug and it fails to bear the product
- 23 identifier as required by section 582.".

1 SEC. 207. CONFORMING AMENDMENT.

- 2 (a) IN GENERAL.—Section 303(b)(1)(D) (21 U.S.C.
- 3 333(b)(1)(D)) is amended by striking "503(e)(2)(A)" and
- 4 inserting "503(e)(1)".
- 5 (b) Effective Date.—The amendment made by
- 6 subsection (a) shall take effect on the day that is 1 year
- 7 after the date of enactment of this Act.

8 SEC. 208. SAVINGS CLAUSE.

- 9 Except as provided in the amendments made by para-
- 10 graphs (1), (2), and (3) of section 204(a) and by section
- 11 206(a), nothing in this title (including the amendments
- 12 made by this title) shall be construed as altering any au-
- 13 thority of the Secretary of Health and Human Services
- 14 with respect to a drug subject to section 503(b)(1) of the
- 15 Federal Food, Drug, and Cosmetic Act (21 U.S.C.
- 16 353(b)(1)) under any other provision of such Act or the
- 17 Public Health Service Act (42 U.S.C. 201 et seq.).